

LOCAL FUND AUDIT, PURI, ODISHA

CATEGORY : N A C

Audit Report No : 102136/AR/2015-2016-PURI

PARA: 1 TITLE SHEET

1	Name of the Institution :	Nimapara NAC
2	Year of Accounts under Audit :	2014-2015
3	Name of the Local Authority during the year of A/Cs :	SRI AJAY KUMAR MOHANTY, E.O. (01.04.14 TO 31.03.15)
	Name of the Local Authority at the time of Audit :	SRI AJAY KUMAR MOHANTY, E.O.
4	Duration of Audit :	15-05-2015 To 29-06-2015 (Mandays Consumed :- 25)
5	Name of the Auditors :	CHINMAYA KUMAR PRATAP - Lead Auditor(15-05-2015 to 29-06-2015) SUSANT KUMAR PRADHAN - Auditor(15-05-2015 to 29-06-2015)
6	Name of the Reviewing Officer :	AMITA SATAPATHY(Audit Superintendent)
7	Date of submission of report by Reviewing officer :	22-08-2015
8	Entry Conference Date :	18-05-2015
9	Exit Conference Date :	09-10-2015
10	Name of the District Audit Officer :	Smt Arundhati Jena
11	Date of approval of report by District Audit Officer :	10-12-2015

Para1.1 :- Demographic information:-

Name Of The Institution	Area In sq Km	No of Ward	Population of the Institution					Female Population	Male Population
			S.C	S.T	Minority	General	Total		
Nimapara NAC	14.07	11	0	0	0	19326	19326	9402	9924

PARA: 2 PHYSICAL VERIFICATION

S/no	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	cart stand fee	16.5.15	107	107	54	nil
2	cash in hand	16.5.15	0.00	0.00	69	0.00
3	postage stamp	16.5.15	1.65	1.65	12	0
4	unused MB	16.5.15	6	6	11	0
5	Bus fee Receipt	16.5.15	141	141	49	0
6	Trecker Receipt	16.5.15	171	171	55	0
7	Holding Tax	16.5.15	1	1	50	0
8	Misc Receipt	16.5.15	8	8	56	0
9	Daily Market	16.5.15	171	171	51	0

Comments

PARA: 3 LIST OF VERIFIED RECORDS
A : List Of Verified Records/Register

S/No	List Records/Register	Rules	Form No
1	Measurement Book	Rule 365	Form W-VIII
2	Stock & Store Register of Municipality	Rule 346	Form W-VII
3	Register of Works	Rule 345	Form W-VI
4	Nominal Muster Roll (NMR)	Rule 340	Form W-II
5	Tax collector's Ledger	Rule 198	Form M
6	Stock account of Receipt Forms	Rule 196	Form L
7	Tax collector's daily collection register	Rule 192	Form K
8	Tax Receipt Form	Rule 188	Form I
9	Assessment List	Rule 177	Form A
10	Stock Register of Stationery	Rule 172	Form No. XLIV
11	Stamp Account	Rule 172	Form No. XLIV
12	Stock account of Tickets used for daily collection of Market fees	Rule 171	Form No. XLIII
13	Register of Grants	Rule 80	Form No. XLII
14	Daily Collection Register	Rule 171	Form No. XL
15	Ledger of Lessees	Rule 170	Form No. XXXVIII
16	Miscellaneous Receipts	Rule 157	Form No. XXXIV
17	Stock account of License Number Plates	Rule 155	Form No. XXXII
18	Application for License for Carriage, Cart, Horses and Other animals	Rule 152	Form No. XXXI
19	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
20	Register of the Tax on Carriages, Carts, Horses and Other animals	Rule 151	Form No. XXIX
21	Loan Register	Rule 149	Form No. XXVII
22	Establishment Audit Register	Rule 146	Form No. XXV
23	Annual Account of Receipts and Expenditure	Rule 145	Form No. XXIV
24	Register of Quarterly & Annual account of Expenditure	Rule 144	Form No. XXIII
25	Register of Quarterly & Annual account of Receipt	Rule 144	Form No. XXII
26	Register of Outstanding Advances	Rule 140	Form No. XIX
27	Advance Ledger	Rule 136	Form No. XVIII
28	Register of adjustments	Rule 132	Form No. XVII
29	Abstract Register of Expenditure	Rule 129	Form No. XVI
30	Abstract Register of Receipts	Rule 129	Form No. XV
31	Cash Book of the municipality	Rule 125	Form No. XIV
32	Periodical Increment Certificate	Rule 99	Form No. XI
33	Absentee Statement	Rule 97	Form No. X
34	Salary Bills	Rule 97	Form No. IX
35	Register of Bills	Rule 96	Form No. VII
36	Challan	Rule 87	Form No. VI
37	Cashier's Cash Book	Rule 81	Form No. V
38	Schedule for the Budget Estimate	Rule 77	Form No. III
39	Abstract of the Budget Estimate	Rule 74	Form No. I-A
40	Budget Estimate	Rule 74	Form No. I

B : List of Records/Registers not Produced to Audit

S/No	List Records/Register	Rules	Form No
1	Appropriation Register of Loan Funds	Rule 150	Form No. XXVIII
2	Register of Investments	Rule 148	Form No. XXVI
3	Register of outstanding deposits	Rule 143	Form No. XXI
4	Deposit Ledger	Rule 142	Form No. XX
5	Voucher of Recoupment of Permanent Advance Account	Rule 110	Form No. XIII
6	Permanent Advance Account	Rule 108	Form No. XII

7	Order Book	Rule 96	Form No. VIII
8	Subsidiary Cash Book	Rule 128 A	Form No. V-A
9	Subsidiary account of special taxes	Rule 79	Form No.-IV

C : List of Records/Registers not Maintained

Sino	List Records/Register	Rules	Form No
1	Miscellaneous Supply Bill	Rule 343	Form W-V
2	Contract Certificate	Rule 343	Form W-IV
3	Contract Agreement Form	Rule 341	Form W-III
4	Register of Estimates & Allotments	Rule 332	Form W-I
5	Register of Distrained property & sales	Rule 204	Form S
6	Warrant register	Rule 202	Form R
7	Form of inventory & Notice	Rule 203	Form Q
8	Distraint Warrant Register	Rule 202	Form P
9	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O
10	Progress statement of collection of taxes	Rule 200	Form N
11	Register of writes off of demands	Rule 190	Form J
12	Arrear Demand Register	Rule 187	Form H
13	Mutation Register	Rule 184	Form G
14	Register of Petitions	Rule 183	Form F
15	Form of appeal petition	Rule 183	Form E
16	Demand and Collection Register	Rule 178	Form B
17	Tax Ledger (personal A/C of Tax Payers)	Rule 178	Form B(I)
18	Register of Interest Bearing Securities	Rule 147	Form No. XLI
19	Arrear List	Rule 170	Form No. XXXIX
20	Jamabandi Register	Rule 170	Form No. XXXVII
21	Register of Rents for which there is fixed demand	Rule 163	Form No. XXXVI
22	Register of Lands	Rule 160	Form No. XXXV
23	License Register for Drivers and Owners of Carriages plying for hire	Rule 156	Form No. XXXIII

D : List of Records/Registers not Required

Sino	List Records/Register	Rules	Form No
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Comments

The Local authority of Nimapara NAC failed to produce the above records before audit. The reason for non production was not mentioned in POM. Hence it is suggested to prepare the not produced and not maintained records in future.

PARA: 4 FINANCIAL POSITION

Nimapara NAC - 2014-2015

S/no	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)(AUDIT)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	Accountant cash book	01-04-2014	4678639 8.12	69723818. 00	11651021 6.12	66912956. 98	31-03-2015	4959725 9.14	31-03-2015	4959725 9.14	0.00	
	GRAND TOTAL		4678639 8.12	69723818. 00	11651021 6.12	66912956. 98		4959725 9.14		4959725 9.14	0.00	

Comments

During the year 2014-15, SJSRY cash book has been merged with Accountant cash book as there was no provision of maintaining more than one cash book in double entry book keeping. The sum of the C.B. of General cash book and SJSRY cash book has been taken as Opening Balance for the year 2014-15.

The Analysis of closing balance of the cash book as on 31.03.2015 is as follows:

1. In cash- Nil
 2. In Bank- Rs.23908906.52
 3. In P/L Account - Rs.25688352.62
- TOTAL-** Rs.49597259.14

The head wise details of Receipt and Expenditure has been prepared from Annual abstract register of Receipts and Payments (u/r 130) and adjustment of bills against advances.

DETAILS OF RECEIPT ON ACCOUNTS OF NIMAPARA NAC FOR THE YEAR 2014-15			
SI No.	Head of Account	Amount	Remarks
1	Holding Tax	92801.00	
2	Holding Tax Arrear	135224.50	
3	Water Tax	46092.50	
4	Water Tax Arrear	65760.75	
5	Lighting Tax	46400.50	
6	Lighting Tax Arrear	67640.75	
7	Salary of Accountant & MIS	185100.00	
8	Rent from Market Complex	71200.00	
9	Lease of Land	200720.00	
10	Lease Rental OTHERS	236550.00	
11	Lease of Pond	53410.00	
12	Lease of Bus stand	34222.00	
13	Trade License fees	112284.00	
14	Dangerous/Offensive trade fees	19510.00	
15	License fees from Hawkers	28950.00	
16	Fees for Projection/Erection	426950.00	
17	Slaughter House	14520.00	

18	Telephone Providers	1740.00	
19	Fees from Daily/ Weekly Market	95344.00	
20	Septic Tank cleaning charge	210100.00	
21	Supply of water by Tankers	36750.00	
22	License Renewal charges	2600.00	
23	Sale of Tender Papers	254290.00	
24	Sale of EGB	30888.00	
25	Sale of Old Newspapers	680.00	
26	Bank Interest	563753.00	
27	Audit Recovery	4639.00	
28	13th FCA grant	2871000.00	
29	Old Age Pension	5163000.00	
30	Road Development Grant	3882000.00	
31	Renovation of Dying Water bodies	1500000.00	
32	Election Fund	45408.00	
33	Non LFS Pension	26000.00	
34	Octroi Compensation grant	16568000.00	
35	Motor Vehicle Grant	1175000.00	
36	Road & Bridges Grant	3000000.00	
37	Devolution fund	3173000.00	
38	Harischandra Sahayata	70000.00	
39	Grant for Census	52500.00	
40	Local Festival Grant	50000.00	
41	Const of Public Toilet	692550.00	
42	Solid Waste Management	489083.00	
43	Maintenance of Non Residential Buildings	400000.00	
44	13FC R&M state grant	1007000.00	
45	SJSRY	395750.00	
46	Super Cyclone Fund	435500.00	
47	Earnest Deposit	207000.00	
48	Grant for Konark NAC	23441083.00	
49	Income Tax	179024.00	
50	Royalty	334701.00	
51	Cess	89257.00	
52	VAT	354298.00	
53	EGB	28087.00	
54	OHC	24634.00	
55	SD	436288.00	
56	VAT@5%	8630.00	
57	Electricity Charges	200000.00	

58	Control Account License fees	29405.00	
59	Festival Advance	10000.00	
60	Advance Adjusted	347500.00	
	TOTAL RECEIPT	69723818.00	

DETAILS OF EXPENDITURE ON ACCOUNTS OF NIMAPARA NAC FOR THE YEAR 2014-15

Sl No.	Head of Account	Amount	Remarks
1	Staff salary	2469639.00	
2	Remuneration to Accountant & MIS	291600.00	
3	Revised Pay arrear	827018.00	
4	Wages to Labourers	972770.00	
5	LFS pension	337755.00	
6	CPF	88344.00	
7	GPF	60000.00	
8	LIC	53868.00	
9	Compensation to Employee	20400.00	
10	Remuneration to Chairman & VC	12441.00	
11	Uniform Allowance	41363.00	
12	Contribution to Pension fund	79662.00	
13	Retirement Gratuity	74720.00	
14	Office Contingency	119599.00	
15	Travelling Expenses	58867.00	
16	Fuel	83990.00	
17	Consultancy Fee	3643.00	
18	Advertisement Expenses	114608.00	
19	Street Light Electricity charges	4423066.00	
20	Consumption of stores	250353.00	
21	E publication	9300.00	
22	Repair & Maintenance of Assets	26600.00	
23	Bank Charges	404.98	
24	Other Finance Expenses	3985.00	
25	Election	25464.00	
26	Puja & Celebration Expenses	192645.00	
27	Jala Chhatra Programme	44000.00	
28	Harischandra Sahayata	22000.00	
29	Assistance to Distress	15312.00	
30	Old Age Pension	4067100.00	
31	NFBS	80000.00	
32	Census Work	52500.00	

33	Road developement	196458.00	
34	Maintenance of Non Res Buildings	956254.00	
35	MP LAD	115801.00	
36	Solid waste Management	90088.00	
37	TFC	1662236.00	
38	Construction of cc road (Spl)	1599880.00	
39	Performance based Incentives	239473.00	
40	Motor Vehicle Tax	317187.00	
41	Devolution Fund	1542151.00	
42	SJSRY	463071.00	
43	EMD	209000.00	
44	SD	820963.00	
45	Withheld Money	13397.00	
46	Paid to Konark NAC	35372022.00	
47	Developement Work from Octroi	2714074.00	
48	Profession Tax	74611.00	
49	Income Tax	228885.00	
50	CPF loan Recovery	198940.00	
51	Loan Recovery	104092.00	
52	Cess	103531.00	
53	Royalty	370955.00	
54	VAT	354298.00	
55	Public Lighting System	3693573.00	
56	Festival Advance	220000.00	
57	GPF Advance	30000.00	
58	Salary Advance	70000.00	
59	Other Advance	229000.00	
	TOTAL EXPENDITURE	66912956.98	

The Assets and liabilities position of Nimapara NAC for the year 2014-15 are as follows:-

	Value	Assets	Value
Liabilities			
Arrear Salary(5th Pay & 6th Pay) 0	0	Closing Balance of all Cash Book	0
Deposits refundable	1810496	Amount Surcharged	1999759
undefined	0	undefined	0
Unspent Balance of Grants	48851631	Cash in hand/in Treasury/in Bank	49597254
Loans Payable	3685816	Loans Recoverable	133180
Unremitted Govt.	0	Outstanding Taxes, rents and rates	4097355
dues(VAT,Cess,Royalty,I.T. etc			
Deposits refundable	1810496	Outstanding Advance	371152

Salary for 02/14 & 03/14 including EPF & pension etc.	356337	Investments(included in cash book figure)	0
Energy Charges payable	34852675		0
Contributions payable	0		0
Total	89556955	Total	56198705
		Asset Over Liability Liability Over Asset	33358250

The liabilities of Nimapara NAC as on 31.03.15 is burden over the Asset during the year under audit (2014-15) which is in alarming.

The financial position of Nimapara NAC is not so sound. In particular NAC is unable to meet the monthly electricity charges of street light. The liability of energy charges of Rs 34852675.00 is going to be a burden over NAC. Hence, the EO is suggested to take effective step to resolve the financial deficit by obtaining special grants from H&U D Deptt .Care Should be taken through a special drive to collect the arrear taxes immediately and compliance reported to audit..

Budget of NAC: (Section 104 to 110 of O.M. Act 1950)

The audited Institution (Nimapara NAC) has followed all the statutory provisions in preparation of Budget. The budget placed before the council on 24.02.2014 and passed in the same council meeting. After expiry of 14 days for public grievance, the NAC sanctioned the estimate and submitted to the Government and approved by Govt (H& UD) vide letter no.6994/HUD dated 20.03.14.

RECEIPT			EXPENDITURE		
As per budget	Actual	% of Variation	As per budget	Actual	% of Variation
75061955	69723818	5338137 (7.11%)	77088250	66912956.98	10175293.02 (13.20%)

As seen from above the variation of actual receipt to that of budgeted receipt is 7.11% whereas the variation of actual expenditure to budgeted expenditure is 13.20%. As per Odisha budget Manual read with sec-108(a) of the O.M.Act-1950 stipulates that the estimate of income and expenditure should be reasonable and proper. As the variation of actual receipt and expenditure over the budgeted receipt & expenditure are more, then it is concluded that the budget has not been prepared in reasonable and proper manner.

Hence the Local Authority is suggested that the budget should be prepared on basis of actual receipt & expenditure of previous year.

1. PROVISION FOR SINKING FUND.

A sinking fund is provision in each ULBs to meet the liabilities and creates new assets against the damage one. On scrutiny the account of NIMAPARA NAC, it was found that there was no provision of sinking fund in NAC. Hence it is suggested to Local Authority to constitute a sinking fund to meet the liabilities of the NAC.

2.PARKING OF MUNICIPAL FUND IN INELIGIBLE BANKS

On scrutiny the accountant cash book and different pass books, it revealed that all the pass books are belonged to eligible bank as instructed in letter no.2330/F/11.07.13. No money has been parked outside the eligible banks.

3.NON ISSUE OF MISC RECEIPTS AGAINST CHEQUES/BDS.

On scrutiny the BD register with Misc receipt books, it was seen that cheques and BDs were received without issuing Money receipts. Though receipts were not issued, there is chance of not accounted for in cash book which leads to loss to the institutions. Hence it is suggested to issue money receipt against cheque and BD received from other sources.

4.NON MAINTENANCE OF FLEXI ACCOUNTS.

As per letter no.3542/F, dt.12.10.12, all departments were asked to instruct the implementing agencies to keep the central share and state share or only central share in flexi accounts so that higher interest accruals from the scheme funds can be ploughed. On scrutiny the bank pass books of the NAC, it was found that no flexi accounts have been maintained in the year 2014-15. Hence it is suggested to convert the accounts in to flexi accounts where centrally sponsored funds are kept in accounts. m

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Nimapara NAC - 2014-2015

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	All Banks	Mentioned Below	01-04-2014	51538910.14	31-03-2015	49597259.14	1941651.00	
	GRAND TOTAL			51538910.14		49597259.14	1941651.00	

Reconciliation

The details of the Pass book and cash book wise closing balance and the difference of closing balance is furnished below.

DETAILS OF BANK POSITION AS ON 31.03.2015 ON A/C OF NIMAPARA NAC FOR 2014-15						
Sl.No.	Name of the Bank	A/C no	Scheme	AMOUNT AS PER PASS BOOK	AMOUNT AS PER CASH BOOK	DIFFERENCE
1	PNB	10954	Gen	8958	8958	0
2	AXIS	9094	Gen	1295739.9	1261559.9	34180
3	UCO	8569	Gen	7853618.8	5960557.8	1893061
4	SBI	2685	Gen	21263.49	21263.49	0
5	OGB	2562	DRMP	11020.15	11020.15	0
6	OGB	3562	SJSRY	7853.9	7853.9	0
7	SBI	8424	TFC	1230143	1230143	0
8	UCO	1421	13 FC	3835522	3835522	0
9	AXIS	7634	OAP	3698227	3695827	2400
10	SBI	7717	NON LFS	32515	32515	0
11	SBI	9388	LFS	10308	10308	0
12	PNB	9052	BSVY	64410	64410	0
13	UCO	1398	REDCROSS	23047	23047	0
14	SBI	85903	SJSRY	1047899	1042599	5300
15	UCO	11351	SJSRY	356965	355465	1500
16	UCO	5146	ACCT/MIS	23902	23902	0
17	HDFC	4632	Gen	5918835	5918835	0
18	PNB	8887	HARISCHANDR A	89616	89616	0
19	HDFC	9282	SD	320714.28	315504.28	5210
			TOTAL	25850557.52	23908906.52	1941651
1	P/L AC		GRANTS	25688352.62	25688352.62	0

GRAND TOTAL	51538910.14	49597259.14	1941651
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Reconciliation

The reconciliation of the above difference is furnished below

Cheque issued but not encashed as on 31-03-2015

Cheque No	Date	Amount	Date of encashed	Particulars
Axis - 9094				
61056	10-12-2014 Revalidated on 12.6.15	1500	Drawn on 12.6.15	Census work, Niranjana Sahoo
18270	10-12-2014 Revalidated on 8.7.15	1500	Drawn on 8.7.15	Bijay kumar grahacharya
18296	24-12-2014	4000	Not drawn	Durga puja donation
76535	05-02-2015	20,000	04-04-2015	Bijay kumar grahacharya
76540	24-03-2015	3180	07-04-2015	Repair & maintenance of office equipment
18297	24-12-2014	4000	16-04-2015	Puja celebration expense
UCO - 8569				
821430	19-10-2012	5000	Not drawn	Advertisement expense
176181	31-01-2013	23,449	Not drawn	License payment
15477	30-03-2015	16,50,722	04-04-2015	Public light system
15476	30-03-2015	2,13,890	07-04-2015	Revised pay arrear
Axis- 7634				
NEFT		2400	02-04-2015	OAP/ODP Payment
UCO -1351				
		1500	08/05/2015	Wrongly credited to account on 17.09.14 which is debited from bank 08.05.15 after letter issued by E.O of NAC
SBI - 5903				
854870	08-10-2012	5300	Drawn on 29.6.15	Jogamaya SHG
HDFC - 9282				
000028	30-03-2015	5210	Not drawn	CESU
G. Total		1941651		

PARA: 6 **STOCK POSITION**

Nimapara NAC - 2014-2015

S/no	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	T5 fittings	0	156	156	0.00	0	All the fittings were used for street light.
2	Computer set	3	0	0	3.00	3	
3	Bleaching powder	0	100 bags	100 bags	0.00	0	
4	Black Phenyle	0	20 ltrs	20ltrs	0.00	0	
5	Mosquito oil	0	20 ltrs	20ltrs	0.00	0	
6	Steel Almiraha	23	0	0	23.00	23	
7	GI pole with T5 fittings	0	27	27	0.00	0	All are installed
8	Printer	2	0	0	2.00	2	
9	Xerox Machine	1	0	0	1.00	1	
10	Scanner	1	0	0	1.00	1	
11	Fan	23	0	0	23.00	23	
12	S Model chair	15	0	0	15.00	15	
13	AC	2	0	0	2.00	2	
14	Revolving Chair	50	0	0	50.00	50	
15	Acquaguard with cooler	1	0	0	1.00	1	

Comments

Irregular Maintenance of dead stock Register.

As per Rule 106 of O.G.F.R. an inventory of the dead stock should be maintained in all Govt offices in form O.G.F.R. 6 showing the number received, the number disposed and the balance in hand for each kind of article.

On verifying the dead stock register, it was found that the register is not maintained as per above Rule. Balancing of dead stock position has not been done in the register. Audit is unable to trace out the exact stock position from the stock register.

As per Rule 106(iii), 106(iv) of OGFR , articles of dead stock should be verified at least once a year and the result of verification recorded on the inventory.

On scrutiny the stock register, it was found that annual conduction of verification of stores has not been done. Due to lack of regular physical verification, there may give scope for mis-utilisation , defalcation and damaging perishable items causing loss.

On issuing Preliminary Objection Memo, the local authority replied that the maintenance of dead stock register will be done properly in future.

PARA: 7 INVESTMENT

Nimapara NAC - 2014-2015

Sno	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2014	0.00	0.00	0.00	0.00	31-03-2015	0.00	31-03-2015	0.00	0.00	As per previous Audit Report the CB of Investment was Nil. There was no investment during the current year 2014-15.
	GRAND TOTAL	0.00	0.00	0.00	0.00		0.00		0.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :

PARA: 8 ADVANCE

Nimapara NAC - 2014-2015

S/no	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2014	ACCOUNTANT CASH BOOK	456152.00	229000.00	685152.00	347500.00	31-03-2015	337652.00	31-03-2015	337652.00	0.00	Modification of O.B. has been furnished in NOTES.
	GRAND TOTAL		456152.00	229000.00	685152.00	347500.00		337652.00		337652.00	0.00	

Comments :
I. MODIFICATION OF OPENING BALANCE OF OUTSTANDING ADVANCE

As per previous AR 44951/2014-15 for the audit year 2013-14 the opening outstanding balance of advance was Rs.449652.00. Some modification has been done as detected during the course of present audit for the year 2014-15. On scrutiny the Advance Ledger with the accountant cash book it was detected that Rs.26000.00 out of Rs,54002.00 was already adjusted against Md.Asalam, Ex-Executive Officer from outstanding advance vide voucher no.76/30.9.11. As revealed from the advance ledger, some amounts were not included in closing Balance of outstanding advance as on 31.03.14 for the audit year 2013-14. The detail information and modification has been furnished below.

Closing Balance of outstanding Advance as on 31.03.14 as per previous audit report = Rs.449652.00

Subtract Advance adjusted against Md. Aslam vide Vr. no.76/30.9.11 (-) Rs.26000.00

Add Advance paid to Sri Rabinarayan Mohanty, TC towards eviction of encroachment

vide Vr. No. 18/20.07.2009 (+) Rs.2500.00

Add advance paid to Sri Biswajeet Mallick, contractor towards work

vide voucher No.26/19.2.13 (+) Rs.30000.00

Modified Opening Balance of advance Outstanding as on 01.4.14 is = Rs.456152.00

II. Improper Maintenance of Advance ledger.

As per Rule 136 to 140 of Odisha Municipal Rules, 1953 advances shall be regularly and promptly adjusted and any unspent balance of an advance shall be immediately refunded. The different accounts in the advance ledger shall be balanced quarterly and signed by the Executive Officer.

On checking the advance ledger with vouchers and accountant cash book it was revealed that the ledger has not been balanced and signed by the Executive officer quarterly. Due to lack of quarterly verification of the advance ledger, there may be a chance of lapses in the maintenance of the same. In response to the audit objection memo, the local authority replied that as per the advice of audit quarterly verification will be done time to time.

III. Non reflection of advance adjustment in the Accountant cash book.

On scrutiny of the Accountant cash book for the year 2014-15, it was revealed that the advance payments are booked as expenditure in the cash book but the adjustments of advances are not reflecting in the inner column of the expenditure side of the cash book. Further the balancing of the advances and the outstanding advance position were not reflected in the closing balance of the cash book separately. On

clarification to POM, the Local Authority replied that as per OMR-2012 cash book means a book of original entry of cash receipt and disbursement only . But it is suggested that the advance paid or adjusted should be entered in the inner column of the cash book,

IV. Pending of advances since long for adjustment.

As per the previous audit report for the year 2013-14 and on checking the advance ledger w.r.to Accountant cash book and payment vouchers it was seen that an amount of Rs.337652 (Rs.279752.00 for more than one year + Rs.58500.00 for less than one year) is pending towards outstanding advances as on 31.03.15 .The advances have not been adjusted since long. No steps has been taken so far for adjustment of the outstanding old advances and the person responsible for non adjustment may be fixed . The details of the outstanding advances as on 31.03.2015 are furnished below :

Details of total advance outstanding as on 31.03.2015							
Sl. No.	Name & designation of the advance holder	Vr. No/date	Amount of advance outstanding		Purpose of Advance	Name of the sanctioning authority	Adjusted On
			More than one year	Less than one year			
1	J.P.Mishra, Ex-EO	1995-96	21850.00		Court expenses	J.P.Mishra, Ex-EO	
2	B.K.dash, Advocate	03.06.2002	6100.00		Court expenses	Md. Aslam, Ex-EO	
3	Basudev Electricals	19.09.2002	3000.00		Electrical goods	Md. Aslam, Ex-EO	
4	Md. Aslam, Ex-EO	22.06.2004	5502.00		Salary advances	Md. Aslam, Ex-EO	
6	Md. Aslam, Ex-EO	12.02.07	21000.00		Salary advances	Md. Aslam, Ex-EO	
7	Md. Aslam, Ex-EO	25.09.06	1500.00		Salary advances	Md. Aslam, Ex-EO	
8	N.K.Bastia, carpenter	23.07.07	16000.00		Carpentry work	Md. Aslam, Ex-EO	
9	N.K.Bastia, carpenter	23.07.07	16000.00		Carpentry work	Md. Aslam, Ex-EO	
10	N.K.Bastia, carpenter	21.01.08	16000.00		Carpentry work	K.Ch. Dhir, Ex-Tahasildar, I/c- EO	
11	Staff of the NAC	06.11.07	29700.00		Festival advance	Smt K. Pattnaik, ex-Addl tahasildar, I/c-EO	
	Rabinarayan Mohanty, TC	18/20.07.09	2500.00		Eviction of enchrochment	K.Ch. Dhir, Ex-Tahasildar, I/c- EO	
12	Darsan Kishore Sahoo, Contractor	27/26.04.12	70000.00		CC road from Chandra Achrya house to Golak Dixit house	Khirod Pradhan, Ex-EO	

13	Maa engineering work shop	07/05.01.13	45000.00		Repair of Tractor	Suresh ch. Pradhan, Ex-EO	
14	Niranjan Naik, Contractor	46/21.12.13	25000.00		C.C road from Benu Naik house to canal embankment road	Ajay Kumar Mohanty, EO	adjusted vide Vr no-177/29.6.15/CA Book pg no-45
15	Bijay kumar Grahacharya, Amin	305/30.09.14		8000.00	Observation of Swachha Bharat Sapath	Ajay Kumar Mohanty, EO	Vr.170/29.6.15, ca pg-44
17		511/29.12.14		10000.00	Expenses for eviction of Govt land	Ajay Kumar Mohanty, EO	Vr.184/29.6.15 book pg-46
18		564/05.02.15		20000.00	Disbursement of Harischandra sahayata	Ajay Kumar Mohanty, EO	Adjusted through Voucher dated 53/29.6.15
19	Rabinarayan Mohanty, TC	82/27.05.14		20000.00	Purchase of office stationary	Ajay Kumar Mohanty, EO	Adjusted d
20	Sipra Rani Sahoo, CO	609/21.03.15		500.00	Disbursement of OAP	Ajay Kumar Mohanty, EO	Cash refu in cashier pg-01
	TOTAL		279152.00	58500.00			Total adju and produ verification Exit conf Rs25000/- 58500/- fo

ADVANCE PAID ON A/C OF NIMAPARA NAC DURING THE YEAR 2014-15

SL NO	VR NO/DATE	NAME OF THE PERSON	PARTICULARS	AMOUNT
1	61/8.5.14	Rabindra Nath Sahoo, JA	Towards JALACHHATRA	15000
2	82/27.5.14	Rabinarayan Mohanty, TC	Purchase of stationary	20000
3	83/27.5.14	Bijay K Grahacharya, Amin	Harischandra Sahayata	10000
4	199/12.8.14	Bijay K Grahacharya, Amin	Independence Day	3000
5	226/23.8.14	Bijay K Grahacharya, Amin	LSG day celebration	130000
6	305/30.9.14	Bijay K Grahacharya, Amin	Swachha Bharat Abhiyan	8000
7	356/13.11.14	Bijay K Grahacharya, Amin	Harischandra Sahayata	10000
8	511/29.12.14	Bijay K Grahacharya,	Eviction of Govt Land	10000

		Amin		
9	555/21.1.15	Rabindra Nath Sahoo, JA	Republic Day	2500
10	564/5.2.15	Bijay K Grahacharya, Amin	Harischandra Sahayata	20000
11	609/21.3.15	Sipra Rani Sahoo, CO	OAP disbursement	500
	TOTAL			229000

ADVANCE ADJUSTED ON A/C OF NIMAPARA NAC DURING THE YEAR 2014-15

SL NO	VR NO/DATE	NAME OF THE PERSON	PARTICULARS	AMOUNT
	180/23.5.14	Rabinarayan Mohanty, TC	Office stationary	10000
	243/3.5.14	Ganesh Bhoi, Contractor	Const of culvert	10000
	3309/9.10.14	Niranjan Nayak, Contractor	Works	100000
	4331/20.10.14	Biswajeet Mallick, Contractor	Works	30000
	5217/14.08.14	Bijay K Grahacharya, Amin	Harischandra Sahayata	10000
	6487/17.12.14	Bijay K Grahacharya, Amin	LSG day celebration	130000
	730.3.15	Bijay K Grahacharya, Amin	LSG day celebration(2012-13)	7000
	830.3.15	Bijay K Grahacharya, Amin	Independence Day	3000
	95.2.15	Bijay K Grahacharya, Amin	Harischandra Sahayata	10000
	10197/12.8.14	Rabindra Nath Sahoo, JA	Towards Jalachhatra	15000
	1118.2.15	Rabindra Nath Sahoo, JA	Republic Day	2500
	12416/1.12.14	Satyanarayan Mandal, JE	Salary advance	20000
	TOTAL			347500

Details of advance adjusted during the year 2014-15 which was paid prior to 2014-15

Sl No	Name & designation of the advance holder	Vr.No/date of payment of advance	Amount of advance paid	Vr. No/date of adjustment of advance	Amount of advance adjusted
1	Ganesh Chandra Bhoi, Contractor	30/12.06.12	10000	43/03.05.14	10000
2	Bijay kumar Grahacharya, Amin	19/29.08.13	7000	651/30.03.15	7000
3	Niranjan Nayak, Contractor	13/12.06.13	100000	309/09.10.14	100000
4	Rabi Narayan Mohanty, TC	01/01.02.14	10000	79/23.05.14	10000
5	Biswajeet Mallick, contractor	26/19.2.13	30000	331/20.10.14	30000
	Total		157000		157000

YEAR WISE BREAK UP OF OUTSTANDING ADVANCES
YEAR WISE BREAK U P OF OUTSTANDING

ADVANCES	
YEAR	AMOUNT
Upto 2008-09	139152.00
2010-11	0.00
2011-12	0.00
2012-13	115000.00
2013-14	25000.00
2014-15	58500.00
TOTAL	337652.00

The outstanding advance of Rs 25000.00 for the year 2013-14 and Rs58500.00 for the year 2014-15 has been adjusted during the period under audit.

V. Advance outstanding for more than one year.

As per the circular no.15179/DLFA, dt.28.09.2013 and 2221/F, dt.08.03.2002 any advance outstanding for more than one year is treated as loss to the institution and also to the Government and suggested for recovery from the person held responsible for such loss. The details of the advance outstanding for more than one year are furnished below :

OUTSTANDING ADVANCE THAT PAID DURING 13-14 BUT NOT ADJUSTED TILL 31.03.15				
(More than 1 year)				
SI No	Name of the Official/ Contractor	Vr. No/date	Purpose	Amount
1	Niranjan Naik, Contractor	46/21.12.13	CC road from Benu Malik house to Canal embankment road	25000.00
			TOTAL	25000.00

In response to the POM, the local authority recovered the outstanding advance from Sri Niranjan Naik, contractor contractor vide cheque no.082563/dated 11.06.2015.

As Sri Niranjan Nayak refunded the advance amount of Rs 25000 after 1 year 5months 20 days, then he has been charged the interest @18 per annum to a sum of Rs.6633.00, which has been recovered from him vide voucher no-177/29.6.15 and taken to cash book page no-45,Hence the para is dropped.

PARA: 9 GRANTS

Nimapara NAC - 2014-2015

S/no	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2014	46786013.00	64621974.00	111407987.00	62556356.00	31-03-2015	48851631.00	Previous year CB was 31182429.00. But the OB for the year 2014-15 is enhanced due to addition of OB of OAP, NON LFA, Cyclone fund etc.
	GRAND TOTAL	46786013.00	64621974.00	111407987.00	62556356.00		48851631.00	

Comments :
DETAILS OF RECEIPT AND EXPENDITURE OF GOVT GRANTS OF NIMAPARA NAC FOR THE YEAR 2014-15

Sl No.	Name of the Grant	O.B. Of Grant as on 01.04.14	Grants Received during 14-15	Total	Grants Utilised during 14-15	C.B. Of Grant as on 31.03.15
1	Road Maintenance		1170993	0	1170993	0
2	Road Development		-1724439	3882000	2157561	196458
3	NSDP		-201602	0	-201602	0
4	Installation of street light		-3853	0	-3853	0
5	Maintenance of Non Residential building		1204985	400000	1604985	956254
6	MLA LAD		109388	0	109388	0
7	MP LAD		1281599	0	1281599	115801
8	Construction of kalyan Mandap		314630	0	314630	0
9	Solid waste Management		-367733	489083	121350	90088
10	SJSRY		1402651	395750	1798401	463071
11	NRV		57500	0	57500	0
12	12th & 13th FC		5867619	3878000	9745619	1662236
13	Octroi Compensation		8186778	16568000	24754778	15463071

14	DRM	8250	0	8250	0	8250
15	Toilate & footpath Deweller	366000	0	366000	0	366000
16	Training for Mason	41000	0	41000	0	41000
17	Computer room accessories	319200	0	319200	0	319200
18	Construction of CC road (spl)	2773674	0	2773674	1599880	1173794
19	Construction of Sulabha sauchalay	247000	692550	939550	0	939550
20	Local Festival	-53250	50000	-3250	0	-3250
21	Performance based Incentives	768268	0	768268	239473	528795
22	Protection & Conservation of water bodies	-59658	1500000	1440342	0	1440342
23	Protection of Govt land boundary wall	1102271	0	1102271	0	1102271
24	Motor Vehicle Tax	1009114	1175000	2184114	317187	1866927
25	Devolution fund	4123013	3173000	7296013	1542151	5753862
26	Saharanchal Bidyut karan	-49310	0	-49310	0	-49310
27	Maintenance of road & bridges	1820804	3000000	4820804	0	4820804
28	Dev of park, grenery & aforestation	256000	0	256000	0	256000
29	Economic Census	240	52500	52740	52500	240
30	FDR	937862	0	937862	0	937862
31	Biometric Grants	19400	0	19400	0	19400
32	Harichandra Yojana	32000	70000	102000	22000	80000
33	Accountant & MIS remuneration	92280	185100	277380	291600	-14220
34	Election	0	45408	45408	25464	19944
35	Old Age Pension	4237900	5163000	9400900	4067100	5333800
36	Grant of Konark NAC	11930939	23441083	35372022	35372022	0
37	Super Cyclone	-435500	435500	0	0	0
38	Non LFS pension	0	26000	26000	0	26000
39	NFBS	0	0	0	80000	-80000
	Grand Total	46786013	64621974	111407987	62556356	48851631

NOTE:-1.As per previous Audit Report the closing balance of Economic Census grant was taken as Rs.129995.00, but during present audit it was revealed that the O.B. of the same is Rs.240.00 only.

2.The negative closing balance of grants like NSDP,Installation of street light, Local festival and Saharanchal Bidyut Karan were derived during the financial year 2011-12. As the schemes were closed the negative balance are still as same as earlier.The detail of diversion of fund to these schemes are not available to present audit.

3.The negative closing balance of Accountant & MIS remuneration and NFBS are due to shortage of grants during the period 2014-15.The funds diverted from NAC own source fund to fulfill the requirement and subsequently recouped in next year.

4.There was no diversion of grant for the year 2014-15.

I. Non utilisation of Government grant.

As per Rule 171 (2) of O.G.F.R , unless it is otherwise ordered by Government , the grant will be spent upon the object within a reasonable time , if no time has been fixed by the sanctioning authority. As per rule 171 (3) (a) of OGFR the reasonable time means one year from the date of issue of the letter sanctioning the grant even though the period extends beyond the financial year. Immediately on the expiry of the period of one year from the date of sanction, unspent balance of grant should be surrendered to government.

On scrutiny the grant register, accountant cash book of the NAC for the year 2014-15 it was revealed that a huge amount of unspent grant to a tune of Rs.48851631.00 is pending for utilisation with NAC account as on 31.03.2015.. Non utilisation of grants leads to non achievement of govt target and does not fulfil the aim & objectives of the grant in aid. The local authority is asked to provide reasons for non-utilisation of such grants that pending with the NAC account.

The year wise break up of unspent grant could not possible as the local authority unable to provide the same which was raised through POM .

In response to the POM, the Local authority replied that grants were received for financial year 2014-15 in the month of march-2015. Due to tender process and legal/court matter , the execution of work delayed and could not be completed during 2014-15.

Hence E.O. of the NAC is suggested to take effective steps to obtain permission to utilize the grants for which it has been received and compliance reported to audit.

PARA: 10 UTILISATION CERTIFICATE

Nimapara NAC - 2014-2015

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2014	67566632.00	62556356.00	130122988.00	23258587.00	31-03-2015	106864401.00	Grant expended is taken as the UC due for submission for the year 2014-15.
	GRAND TOTAL	67566632.00	0.00	130122988.00	23258587.00		106864401.00	

Comments :

The year wise break up of pending UC as on 31.03.2015 is furnished below.

Year	Amount of UC pending for submission
Up to 2011-12	1,11,34,318.00
2012-13	1,62,72,815.00
2013-14	1,69,00,912.00
2014-15	62556356.00
Total	106864401.00

The details of UC submitted during the year 2014-15 are furnished below

U.C SEND STATUS FOR THE YEAR 2014-15					
SL.No	Letter No/Date	Amount of UC submitted	Scheme	Year of Grant	Remark
01	715/22.05.14	2,74,000.00	R.D	2013-14	
02	715/22.05.14	2,86,000.00	R.D	2013-14	
03	715/22.05.14	3,60,000.00	R.D	2013-14	
04	715/22.05.14	7,00,000.00	M.V.T	2012-13	
05	715/22.05.14	5,80,000.00	Spl. C.C Road	2012-13	
06	715/22.05.14	2,13,000.00	Spl. C.C Road	2012-13	
07	715/22.05.14	5,04,000.00	Spl.C.C Road	2013-14	
08	1527/03.09.14	2,54,400.00	Salary of Accountant & MIS	2013-14	
09	1856/29.09.14	1,43,93,948.00	O.C	2013-14	
10	1967/20.10.14	4,22,000.00	Spl. C.C Road	2012-13	
11	1967/20.10.14	57,000.00	Spl. C.C Road	2012-13	
12	1967/20.10.14	76,000.00	Spl. C.C Road	2012-13	
13	2049/7.11.14	5,23,909.00	13 th FCA	2012-13	
14	2049/7.11.14	3,65,000.00	Spl. C.C Road	2012-13	
15	2511/30.12.14	6,69,091.00	13 th FCA	2012-13	
16	2511/30.12.14	18,86,926.00	Devolution fund	2012-13	
17	2511/30.12.14	9,23,542.00	Maint. Of Road & Bridges	2012-13	
18	2511/30.12.14	5,38,313.00	P.B.I	2013-14	
19	722/19.03.15	2,31,458.00	Maint. Of Road & Bridges	2012-13	
Total		2,32,58,587.00			

I. Pending for submission of Utilisation Certificate.

 As per Rule 170 , 171 and 173 of OGFR vol-I, grants received should be utilised within the same financial year in which it was received and UCs should be submitted by 30th June of the subsequent year to the funding authority.

On scrutiny of the cash book, grant register and UC files of Nimapara NAC, it is revealed that against expenditure of Rs62556356.00 towards grants in different heads for the year 2014-15, no UCs have been submitted to the funding authority. Year wise break up of pending UCs as on 31.03.2015 are furnished as follows-

Up to 20.11.12- Rs.11134318.00

For 2012-13 - Rs.16272815.00

For 2013-14 - Rs.16900912.00

For 2014-15 - Rs.62556356.00

As per the above Rule UCs for the year 2013-14 should be submitted by 30th june-2014 but the pending UCs for the year 2013-14 is Rs.16900912.00 and for 2014-15 is Rs.62556356.00. Due to non submission of UCs it could not be assessed whether the funds were actually utilised for the purpose for which they were granted and the objectives of the Government were achieved. Audit seeks confirmation of the facts and figures and the reason of non-submission of Ucs from local Authority.

In response to the POM , the Local authority replied that grants for the year 2014-15 released at the fag end of the year. Hence EO, Nimapara is suggested to take effective steps to submit the UC in proper quarter as soon as possible and compliance reported to audit.

PARA: 11 MISAPPROPRIATION & DEFALCATION
11.1 - Para 11.1. Non credit of collection amount through Money Receipt to cash book. POM pg-15

While checking the Money receipt books with Daily collection register (DCR), it was found that an amount of Rs.603.00 has been less taken to DCR and to cash book. The less credit of above amount is suggested for recovery from the person held responsible which is mentioned below. The details of such cases are furnished below.

Name of the head	MR book no.	Serial No.	Amount collected in MR	Amount taken to DCR	Less taken	Name of the tax collector	Remarks
Holding tax	33	97	16	12	4	Sujata Mohapatra	
-do-	40	67	48	24	24	-do-	
-do-	44	59	104	52	52	-do-	
-do-	46	43	57	27	30	-do-	
-do-	35	52	63	0	63	Rakesh ku Rout	
Cart stand fee	13	1200-1300	300	0	300	B.k.Patra	
Misc	82	8122	30	20	10	-do-	
Misc	85	8422	30	20	10	-do-	
Misc	85	8442	40	20	20	-do-	
Misc	66	6570	40	20	20	-do-	
Misc	80	7938	40	20	20	-do-	
Misc	83	8251	40	20	20	-do-	
Misc	84	8335	155	125	30	-do-	
Total					603		

In response to audit objection memo, the local authority recovered the following amounts from the persons held responsible for the lapses.

1. From Smt. Sujata Mohapatra vide MR no-923, dated 12.06.2015 of Rs.110.00.
2. From Sri Rakesh Ku. R out on dt.11.06.2015 of Rs.63.00.
3. From Sri B.K.Patra vide MR no-9230, dated 11.06.2015 of Rs.430.00.

Hence a total amount of Rs.603.00 has been recovered and credited to the NAC Cash Book at page no-39/12.6.15.

11.2 - Para 11.2. Excess amount booked in cash book towards OAP disbursement. POM pg-17

On scrutiny the OAP acquittance , abstract register and accountant cash book it was found that an amount of Rs.300.00 has been shown as excess in acquittance register than actual disbursement. The actual disbursed amount of pension for the month of April -2014 was Rs.299700.00 , where as Rs.300000.00 has been booked in abstract register and in accountant cash book. The excess payment of Rs.300.00 is not admissible to audit & suggested for recovery from Smt. Sipra Rani Sahoo, CO .

In response to POM, the local authority recovered Rs.300.00 from Smt. Sipra Rani sahuo vide MR number 9229, dated 11.06.15 and the same has been credited to NAC Cash Book at page no-39/21.6.15.

11.3 - Para 11.3. Non credit of DCR amount to Cashier cash book. POM pg-19

On scrutiny of Miscellaneous receipt (MR book no-83), Receipt no.8270 to 8272 , it is revealed that a sum of Rs.60.00 has been collected and entered in daily collection register(DCR) on 10.04.15, but the same amount has not been taken to cashier Cash book till commencement of audit. The amount was collected By Mr. Bijay KumarPatra, Tax collector but not submitted to cashier. Hence Mr. B. K.Patra is held responsible for the lapses.

In response to POM, the Local authority replied that steps will be taken to recover the above amount from Sri B.K. Patra as soon as possible. As the collection amount of Rs.60.00 has not been accounted for in cash book during the course of audit, hence it is suggested for recovery from Sri Bijay Kumar Patra, TC. During the exit conference, a sum Rs 60.00 has been recovered vide MR no-60/3.10.15 and taken to cashier cash book page no-24.Hence the para is dropped.

PARA: 12 LOSS OF STOCK & STORE

12.1 - Para 12.1. Certificate of Verification of stores .

On scrutiny the stock registers of different articles purchased during 2014-15 with related vouchers and accountant cash book, it was revealed that stocks were not verified by the Executive officer or any officer assigned by him periodically.This may lead to retention of store in excess than the probable requirement in future which results in loss through deterioration. Verified the records produced and found no loss of stock and store.

PARA: 13 AUDIT OF RECEIPTS

13.1 - Para 13.1. Non collection of ground rent from CESCO/CESU. POM pg-23

As per the last audit report , it is ascertain from the letter no.1060/ dt.21.09.2002 of the Executive Engineer, Nimapara that the amount of ground rent may be deposited to NAC, Nimapara. But the same was not deposited since the formation of NAC. As per the last audit year, the total outstanding ground rent from 01.08.1973 to 31.03.2013 was Rs.1650899.00. Added demand of ground rent for the year 2013-14 @ Rs.10.00 per sqft for 1901 sqft is Rs.19010.00 and for the year 2014-15 is Rs.19010.00. Hence, total outstanding towards collection of ground rent is Rs.1688919.00 (Rs.1650899+ Rs.19010.00+ Rs.19010.00). No steps have been

taken to collect the outstanding amount from CESCO, and therefore NAC has sustained a huge loss .

In response to POM , the local authority replied that letter will be issued to CESCO towards collection of ground rent.

As the land belongs to NAC, a special committee may be formed to fix the holding tax , D&O and ground rent on CESSU since inception i.e from 01.08.1973. The total amount may be charged on CESCO as demand of taxes but till close of audit no compliance is furnished.

No effective steps has been taken towards collection of ground rent from CESCO in spite of several suggestion given by previous audit,At the time of Exit conference, the aforesaid matter has been discussed with EO and suggested to take follow up action as early as possible . Hence, Rs.1688919.00 is suggested for recovery. The Officers responsible for the above loss are furnished below.

Sl no	Name of the Officers Responsible	Amount
1	Sri Rabi Narayan Mohanty; Tax Collector and in charge Tax Daroga	844459.00
2.	Sri Satyanarayan Pratihari; Ex. E.O till 05.09.11	211115.00
3	Sri Kshirodra Pradhan; Ex-E.O from 05.09.11 to 4.10.12	211115.00
4	Sri Suresh Chandra Pradhan; Ex-E.O from 04.10.12 to 23.07.13	211115.00
5.	Sri Ajay Kumar Mohanty; E.O from 23.07.13 to 31.03.15	211115.00
	Total	1688919.00

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Rabinarayan Mohanty	Tax Collector	Nimapara NAC, Nimapara	844459.00
2	Ajay Kumar Mohanty	E.O.	Additional Tahasidar, Nimapara Tehasil, In charge EO-Nimapara NAC	211115.00
3	Sri Kshirodra Pradhan	Ex-EO Nimapara NAC	Presently Tehsildar Nlali Tehsil Cuttack	211115.00
4	Sri Suresh Chandra Pradhan	Ex-EO Nimapara NAC	Presently E.O Ganjam NAC, Ganjam	211115.00
5	Sri Satyanarayan Pratihari	Ex-E.O Nimapara NAC	Presently E.O Soro NAC Balasore	211115.00

13.2 - Para 13.2. Assessment of New Holdings.(POM pg-24)

In spite of issue of POM & several verbal requisitions, the local Authority failed to submit Assessment register of holding tax for the year 2014-15. Audit seeks information regarding the number of new holdings added in the NAC during the year 2014-15. Detail information of new holdings were not available to audit due to non production of assessment register.

In response to the POM, the Local authority replied that Assessment register will be produced at the time of exit conference. Mr. Rabi Narayan Mohanty, Tax Daroga is held responsible for non production of Assessment Register.

No demand notice has been issued to the tax defaulters after expiry of 61 days of tax due date during the financial year 2014-15. The Local authority failed to produce warrant issue register and Assessment register during the period of audit. Hence it was not possible to calculate the year wise break up of outstanding taxes .

No steps has been taken to collect the time barred amount of taxes by the authority during the year 2014-15.

13.3 - Para 13.3. Lack of coherence between estimated receipt and actual receipt. POM pg-24

As per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and probabilities of their realisation during the year. Odisha Budget Manual read with section-108(a) of Odisha Municipal Act-1950 stipulates that the estimate of income and expenditure should be reasonable and proper.

While checking the budget estimate and receipt of the NAC it was concluded that the budgeted receipt was Rs.75061955.00 where as the actual receipt during the year 2014-15 was Rs. 69723818.00. The difference between budgeted receipt and actual receipt is Rs.5338137.00. This implies that the budget of the NAC was not prepared in realistic manner.

In response to the POM, the local authority did not reply anything for the huge difference of budgeted receipt and actual receipt for the year 2014-15. Hence it is suggested to prepare a realistic budget based on the actual receipt of the previous year.

Local Authority is suggested to investigate the reason of less collection of receipt and try to stop the leakage in source of income of NAC fund.

13.4 - Para 13.4. Non collection of licence fees in respect of Telecommunication Infrastructure Towers TIT within NAC area.

On scrutiny the Telecom tower license & renewal file, it was revealed that out of 18 numbers of towers installed in NAC area, collection has been made from 5 telecom companies towards license renewal fees for the year 2014-15.

As per notification No.6875-Gen(TEL)-06/2007.com dated 16.08.2007 vide Annexure A -clause-3, the fee structure (Non Refundable) of Notified Area Council for permission to erect and operate TIT shall as per given below-

License fee- Rs.10000.00 per tower

Annual Renewal fee- Rs.1000.00 per year.

As per clause-7, In case the service provider fails to apply for renewal of license in time, penalty @ Rs.100/- per month shall be levied in addition to the renewal fee.

As per NAC demand letter no.166506/13.12.08, Rs.120.00 has been charged towards generator per each tower.

During the year 2014-15, a sum of Rs.1740.00 has been collected towards renewal fees from telephone tower providers. The details of non collection of renewal fees, license fees since installation to 31.03.2015 to a tune of Rs.310840.00 are furnished below and needs clarification about the lapses made from local authority towards non collection of the same.

Name of the Company installing Tower	No of Towers installed	Date of permission	Renewal of license related to the year	D.D.N./Dt. Of deposit by the company	License renewal fee @ Rs.1000.00/yr/ tower as under column2	Trade licence fee @300/yr/tower for the sites as under column 2	Generator charge	Total (6+7+8)

1	2	3	4	5	6	7	8	9
ATC/ESSAR TELECOM TOWER								
ATC/ESSAR	2	21.10.08	2008-09	089036/ 7.10.09	2000	--	240	2240
			2009-10		2000		240	2240
			2010-11		2000		240	2240
			2011-12	860169/ 20.03.14	2000 2000		240 240	2240
			2012-13		2000 2000		240	2240
			2013-14				240	2240
			2014-15					2240

Fine @100/month per tower for renewal of licence since the lapse of one yr as mentioned under column 2	Total Column No.9+11)	(Holding tax due as per Agreement	Permission renewal fee due on completion of 3 years from the dt. Of permission @ Rs.10000 per site for the sites as under column 2	Grand Total due (Column 9+ 11+ 13+14)	Amount deposited vide D.D.No. as mentioned under column 3	Balance	Remark
Period from-to	Amount						
10	11	12	13	14	15	16	17
ATC/ESSAR TELECOM TOWER							
		2240		10000 X 2 =20000 Regularised 5000 x 2=10000	32240	30240	2000

2009-10	2400	4640			9280	--	9280	
2010-11	2400	4640						
2011-12	2400	4640			13760	8960	4800	
1012-13	2400	4640						
2013-14		2240						
2014-15		2240						
DUE AS ON 31.03.2015							16080	

1	2	3	4	5	6	7	8	9
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VODAFONE TELECOM TOWER								
HUTCH (Collaboration-vodafone)	2	2007-08	2007-08 2008-09 2009-10 2010-11 2011-12 2012-13	089998/ 8.11.08	2000 2000 2000 2000 2000 2000		240 240 240 240 240 240	2240 2240 2240 2240 2240 2240
			2013-14 2	592235/ 11.3.13	2000		240	2240
			2014-15	854877 /14.3.14	2000		240	2240
10	11		12	13	14	15	16	17
VODAFONE TELECOM TOWER								

2007-08	2400	4640 2240		10000 X 2 =20000 Regularised 5 000 x 2=10000	36880	32360	4520	
2009-10	2400	4640			18560		18560	
2010-11	2400	4640						
2011-12	2400	4640						
2012-13	2400	4640						
2013-14		2240			2240	2240	nil	paid for 2013-14

2014-15		2240			2240	2240	nil	paid for 2014-15
DUE AS ON 31.03.2015							23080	

1	2	3	4	5	6	7	8	9
RELIANCE TELECOM TOWER								
Reliance	3	27.8.08	2008-09 2009-10	463477/ 3.12.09	3000 3000		360 360	3360 3360
	3		2010-11 2011-12 2012-13 2013-14 2014-15 2015 -16 to 2017-18	811694 / 20.10.15	3000 3000 3000 3000 3000 15000		360 360 360 360 360 1080	16080

10	11	12	13	14	15	16	17	18
RELIANCE TELECOM TOWER								
2008-09	3600	6960 3360		30000	55320	52840	2480	
2010-11 2011-12 2012-13 2013-14 2014-15 2015 -16 to 2017-18	3600 3600 3600 3600 3600	6960 6960 6960 6960 6960 16080			50880	30000	20880	
DUE AS ON 31.03.15							23360	

1	2	3	4	5	6	7	8	9
BHARATI INFRA TEL								
BHARATI INFRA TEL	1		2006-07	21008 / 30.3.07	1000		120	1120

			2007-08	M.R 21021/ 31.8.08	1000		120	1120
		19.07.07	2008-09 2009-10 2010-11 2011-12	347139/ 19.7.2011	1000 1000 1000 1000		120 120 120 120	1120 1120 1120 1120
			2012-13 2013-14 2014-15	191893/ 8.5.12 582103/28.06 .13 434872/ 28.3.14	1000 1000 1000		120 120 120	1120 1120 1120
10	11	12	13	14	15	16	17	18
BHARATI INFRA TEL								
		1120		10000	11120	1120	10000	
						1120		
2008-09	1200	2320			8080	8800	(-) 720	
2009-10	1200	2320						
2010-11	1200	2320						
2011-12		1120						
					1120 1120 1120	1000 1000 1000	120 120 120	
DUE AS ON 31.03.15							9640	
1	2	3	4	5	6	7	8	9
BSNL TELECOM TOWER								
B.S.N.L	3	16.8.07	2007-08		3000		360	3360
			2008-09		3000		360	3360
			2009-10		3000		360	3360
			2010-11		3000		360	3360
			2011-12		3000		360	3360
			2012-13		3000		360	3360
			2013-14		3000		360	3360
			2014-15		3000		360	3360

10	11	12	13	14	15	16	17	18
BSNL TELECOM TOWER								
2007-08	3600	6960		30000 +	100680		100680	
2008-09	3600	6960		Regularisatio				
2009-10	3600	6960		n				
2010-11	3600	6960		charge 15000				
2011-12	3600	6960						
2012-13	3600	6960						
2013-14	3600	6960						
2014-15	3600	6960						
DUE AS ON 31.03.15							100680	
1	2	3	4	5	6	7	8	9
AIRCELL TELECOM TOWER								
TATA TEL SERVICE		2						
AIRCEL	3	3.8.2007	2007-08		3000		360	3360
			2008-09		3000		360	3360
			2009-10		3000		360	3360
			2010-11		3000		360	3360
			2011-12		3000		360	3360
			2012-13		3000		360	3360
			2013-14		3000		360	3360
			2014-15		3000		360	3360
10	11	12	13	14	15	16	17	18
AIRCELL TELECOM TOWER								
2007-08	3600	6960		30000 +	100680		100680	
2008-09	3600	6960		Regularisatio				
2009-10	3600	6960		n				
2010-11	3600	6960		charge 15000				
2011-12	3600	6960						
2012-13	3600	6960						
2013-14	3600	6960						
2014-15	3600	6960						

DUE AS ON 31.03.15							100680	
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WTT (TATA TEL SERVICE) M.M. Mahanty	1	17.08.08	2007-08	166506/ 13.12,08	1000		120	1120
			2008-09		1000		120	1120
			2009-10		1000		120	1120
			2010-11		1000		120	1120
			2010-11	31055/18.8.11	1000		120	1120
			2011-12	M.R 31061 /18.8.11	1000		120	1120
			2012-13	M.R 8751/ 29.8.15	1000		120	1120
			2013-14		1000		120	1120
			2014-15		1000		120	1120
TOTAL								

				10000 + Regul charge 5000	18360	13360	5000	
2010-11	1200				2320	1000	1320	
					1120	1000	120	
2012-13	1200				2320	3000	3960	
2013-14	1200				2320			
2014-15	1200				2320			
							10400	

1	2	3	4	5	6	7	8	9
WTT(TATA TELE SERVICE)								
WTT (TATA TEL SERVICE) M.M. Sahoo	1	17.8.09	2009-10		1000		120	1120

			2010-11 2011-12	8753/ 29.8.15	1000 1000		120 120	1120 1120
			2012-13 2013-14 2014-15		1000 1000 1000		120 120 120	1120 1120 1120
DUE AS ON 31.03.15								
GRAND TOTAL								
10	11	12	13	14	15	16	17	18
WTT(TATA TELE SERVICE)								
2009-10	1200	2320		10000 + Regul charge 5000	17320		17320	
	1200 1200	2320 2320			4640	2000	2640	officially inquired on 03.09.15 the tower was not functioning but the copmany said(2015-16) the tower discontinued from 2012-13

2012-13	1200	2320			6960		6960	
2013-14	1200	2320						
2014-15	1200	2320						
DUE AS ON 31.03.15							26920	
GRAND TOTAL							310840	

In response to the local Authority replied that action will be taken to collect the arrears license fees from the default service provider.

As no effective action has been taken towards collection of licence fees by the E.O.Hence Sri Ajay Kumar MohantyE O and Sri Rabi narayan Mohanty dealing Asst, are held responsible towards the non-collection of same. Effective and fruitful steps should be taken for the collection of Rs.296140.00 , which was pending on the telecom service providers.As it is loss to the NAC own fund, hence it is suggested for recovery from the person responsible.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Rabinarayan Mohanty	Tax Collector	Nimapara NAC, Nimapara	155420.00
2	Ajay Kumar Mohanty	E.O.	Additional Tahasidar, Nimapara Tehasil, In charge EO-Nimapara NAC	155420.00

13.5 - Para 13.5. D.C.B. position and Low percentage of Tax collection for the year 2014-15.

On scrutiny of the related records and registers for the year 2014-15, it was revealed that the DCB register has not been maintained up-to-date. Due to non maintenance of DCB register the correct position of arrear demand of Holding, Light and water taxes against one particular tax payer could not be rightly assessed. The Demand, Collection and Balance of Taxes/Rents/Fees of Nimapara NAC for the year 2014-15 was prepared on basis of previous audit report and from the current year account. The DCB position are as follows:

D.C.B. Position:
DEMAND, COLLECTION AND BALANCE STATEMENT OF NAC, NIMAPARA FOR THE YEAR 2014-15

SI No.	Name of the Tax & fees	DEMAND			COLLECTION			Rebate	BALANCE		
		Arrear	Current	Total	Arrear	Current	Total		Arrear	Current	Total
1	Holding Tax	1523910.60	383616.00	1907526.60	135224.50	92801.00	228025.50	3982.50	1388686.10	290815.00	1679501.10
2	Lighting Tax	778072.65	191808.00	969880.65	67640.75	46400.50	113733.25	1991.25	710431.90	145715.50	856147.40
3	Water Tax	645453.02	191808.00	837261.02	65760.75	46092.50	112161.25	1991.25	579692.27	145407.50	725099.77
4	Market complex	61994.00	69990.00	131984.00	32575.00	38625.00	71200.00	0.00	29419.00	31365.00	60784.00
5	Parking Fees	0.00	34222.00	34222.00	0.00	34222.00	34222.00	0.00	0.00	0.00	0.00
6	Licence U/S 290/ Trade Licence	60899.00	122060.00	182959.00	26120.00	105674.00	131794.00	0.00	34779.00	16386.00	51165.00
7	License U/S 307	304666.00	152802.00	457468.00	0.00	28950.00	28950.00	0.00	304666.00	123852.00	428518.00
8	Lease of Land/Pond/Other	0.00	490680.00	490680.00	0.00	490680.00	490680.00	0.00	0.00	0.00	0.00

	s										
9	Fees for projection Erection	0.00	426950.00	426950.00	0.00	426950.00	426950.00	0.00	0.00	0.00	0.00
10	Slaughter House	0.00	14520.00	14520.00	0.00	14520.00	14520.00	0.00	0.00	0.00	0.00
11	Telecom Service Provider	279656.00	17924.00	297580.00	0.00	1740.00	1740.00	0.00	279656.00	16484.00	296140.00
12	Weekly/daily market	0.00	95344.00	95344.00	0.00	95344.00	95344.00	0.00	0.00	0.00	0.00
13	Septic Tank cleaning charge	0.00	210100.00	210100.00	0.00	210100.00	210100.00	0.00	0.00	0.00	0.00
14	Supply of water by tanker	0.00	36750.00	36750.00	0.00	36750.00	36750.00	0.00	0.00	0.00	0.00
15	Licence Renewal charges	0.00	2600.00	2600.00	0.00	2600.00	2600.00	0.00	0.00	0.00	0.00
	Total	3654651.27	2441174.00	6095825.27	327321.00	1671449.00	1998770.00	7965.00	3327330.27	770025.00	4097355.27

The details of percentage of collection of different taxes are furnished below-

PERCENTAGE OF COLLECTION OF TAXES OF NIMAPARA NAC FOR THE YEAR 14-15

Name of the Tax	Total Demand	Collection	Rebate	Collection + Rebate	% of collection with that of Demand
1	2	3	4	5	6
Holding Tax	1907526.60	228025.50	3982.50	232008	12.16
Lighting Tax	969880.65	113733.25	1991.25	115724.5	11.93
Water Tax	837261.02	112161.25	1991.25	114152.5	13.63
Market complex	131984.00	71200.00	0.00	71200	53.95
Parking Fees	34222.00	34222.00	0.00	34222	100.00
Licence U/S 290/ Trade Licence	182959.00	131794.00	0.00	131794	72.03
License U/S 307	457468.00	28950.00	0.00	28950	6.33
Lease of Land/Pond/Others	490680.00	490680.00	0.00	490680	100.00

Fees for projection Erection	426950.00	426950.00	0.00	426950	100.00
Slaughter House	14520.00	14520.00	0.00	14520	100.00
Telecom Service Provider	297580.00	1740.00	0.00	1740	0.58
Weekly/daily market	95344.00	95344.00	0.00	95344	100.00
Septic Tank cleaning charge	210100.00	210100.00	0.00	210100	100.00
Supply of water by tanker	36750.00	36750.00	0.00	36750	100.00
Licence Renewal charges	2600.00	2600.00	0.00	2600	100.00
Total	6095825.27	1998770.00	7965.00	2006735	32.92

In response to POM, the local authority replied that the DCB register will be produced at the time of Exit Conference and the collection of taxes reduced for year together due to shortage of staff. The overall percentage of tax collection is only 32.92% which is very alarming situation of NAC own fund. From the above , it was revealed that the percentage of collection of Holding tax ,Lighting tax , water tax and Licence U/S 307 were very low for the year 2014-15. No sincere steps had been taken in past for collection of above taxes. The reason for low percentage of collection and the persons responsible for it and what steps has been taken to increase the collection may be complied to audit.

From the above data's, it was revealed that the authority of Nimapara NAC is not concern about the collection of taxes to increase their own fund. It shows the state of negligence and lack of sincerity of the NAC officials. Due to lack of timely supervision of the Executive officer, the percentage of tax collection was in a miserable condition. Hence the local authority is suggested to take effective steps immediately for betterment of tax collection to enhance the own fund of the NAC in coming year

Year wise break up of Holding Tax ,Lighting Tax, Water Tax etc

year	Holding	Light	water	rent	U/S 290	u/s 307	Total
upto -2013-14	1388686.10	710431.90	579692.27	29419.00	34779.00	275261.00	
2014-15	290815.00	145715.50	145407.50.	31365.00	16386.00	123852.00	
total	1679501.10	856147.40	725099.77	60784.00	51165.00	399113.00	

PARA: 14 AUDIT OF EXPENDITURE
14.1 - Para 14.1. Unauthorised rebate provided towards holding tax.(POM pg-16)

On checking the holding tax money receipt with DCR and cashiers cash book, it is revealed that a sum of Rs.478.00 has been given rebate towards holding tax. The tax collectors are given rebate randomly to the tax holders in the month of May & June, which is suspicious in nature and loss to the NAC fund. Hence the said amount is suggested for recovery from the tax collectors those are held responsible. The details of such cases are furnished below.

Date	MR book no	Receipt number	Amount Due	Amount collected	Less collected	Name of the tax collector
03.06.14	28	83	444	422	22	Raj Kishore pradhan
09.06.14	28	89	816	776	40	-do-
09.06.14	28	91	248	240	8	-do-

08.05.15	49	14	2660	2528	132	Girish ch. Swain
13.05.15	49	46	1380	1346	34	-do-
18.05.14	27	97	368	350	18	-do-
28.06.14	32	55	1224	1163	61	-do-
28.06.14	32	64	304	289	15	-do-
28.06.14	32	76	1696	1612	84	-do-
14.05.15	48	15	588	568	20	Sujata Mohapatra
14.05.15	48	17	1224	1180	44	-do-
Total					478	

In response to the audit objection statement the following amounts were recovered from the persons held responsible.

1. From Sri Raj Kishore Pradhan, TC vide MR no.9233, dated.12.06.2015 of Rs.70.00
2. From Sri Girish Chandra Swain , TC vide MR no.9234, dated 12.06.2015 of Rs.344.00
3. From Smt Sujata Mohapatra, TC vide MR no-9232 / dated 12.06.2015 of Rs.64.00

Hence a total of Rs.478.00 has been recovered and credited to NAC fund.

14.2 - Para 14.2. Misutilisation of Octroi compensation grants towards purposes other than that specified in the sanction order.(POM pg-20)

As per the sanction order of Octroi Compensation grant, salary to work charged employees, DLR/NMR employees, 6th pay arrear under O.R.S.P.,2008 with effect from 01.01.2006 etc should not be paid out of the said grant.

On checking the salary and wage acquaintance of the employees, it was found that a sum of Rs.972770.00 has been paid towards the wages of DLR/NMR and work charged employees. The above expenditure made out of octroi compensation grant which is considered as irregular payment as per the provision laid in the sanction order.

In response to the audit objection memo, the local authority did not reply anything. Hence the above payment of Rs.972770.00 was irregular in nature and kept under objection till the production of related documents regarding payment of DLR/NMRs under octroi compensation grant.

14.3 - Para 14.3. Engagement of employees beyond the sanction strength without approval from competent Authority. POM pg-21

On checking of the staff salary acquaintance w.r.to paid vouchers, it was revealed that as per council resolution no.6/24.02.14 the following employees were engaged through M. Power Service Provider, Bhubaneswar beyond the sanction strength.

As per Council resolution no.6/24.02.14

Name of the Post	Sanction strength	Present Strength	To be outsourced	Out sourced	Excess	Period
Tax Collector	4	5	0	4	4	1/14 to 5/14
Peon	4	2	2	2	0	
Night watchman	0	0	0	1	1	
Sweeper	8	5	3	9	6	
Electrician	0	0	1	1	1	
Helper Electric	0	0	0	2	2	
Tractor Driver	0	0	0	1	1	

As per council resolution no.3(B)/ dt.01.08.2014

Name of the Post	Sanction	Present	To be	Out	Excess	Period
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	strength	Strength	outsourced	sourced		
Tax Collector	4	5	0	2	2	11/14 to 12/14
Peon	4	2	2	2	0	
Night watchman	0	0	0	1	1	
Sweeper	8	5	3	12	9	
Electrician	0	0	1	1	1	
Helper Electric	0	0	0	2	2	
Tractor Driver	0	0	0	1	1	

As per Letter no.42284/dt.26.09.11 and letter no.21480/27.10.14, H&UD, Urban local bodies to take decision at their level to utilise the service of sweeper through outsourcing basis for timely implementation of Solid waste management and sanitation work.

As per the guidelines of outsourcing services, Administrative department is authorised to approve outsourcing of services. The sanction of expenditure for consultancy services shall be subject to availability of budget provision.

During scrutiny of the related files, the approval letter for the posts beyond the sanction strength has not been submitted to audit. Hence engagement of above personnel are contradicts the guidelines. The details of the inadmissible payments are furnished below :-

Name of the Post	No. of person	Period	Monthly Rem.	Total
Tax collector	4	1/14 to 5/14	4177.00	83540.00
	2	11/14 to 12/14	4500.00	18000.00
Night watchman	1	1/14 to 5/14	3770.00	18850.00
	1	11/14 to 12/14	4500.00	9000.00
Sweeper	6	1/14 to 5/14	3570.00	107100.00
	9	11/14 to 12/14	4500.00	81000.00
Electrician	1	1/14 to 5/14	6240.00	31200.00
	1	11/14 to 12/14	6150.00	12300.00
Helper electric	1	1/14 to 5/14	3770.00	18850.00
	1	11/14 to 12/14	4500.00	9000.00
Tractor Driver	1	1/14 to 5/14	6240.00	31200.00
	1	11/14 to 12/14	6150.00	12300.00
				432340.00

In response to audit objection statement, the local authority failed to submit any approval letter regarding the increase of staff strength and furnished that letter has been sent to H&UD Department for approval of present staff strength vide letter No1030/dated3.7.14. Hence Rs.432340.00 is kept under objection till the production of Government approval.

PARA: 15 AUDIT ON WORKS
15.1 - Para 15.1. Excess payment in works by allowing excess unit rate for sand filling. POM pg-29

On scrutiny of the following work case records with reference to estimate and connected MBs, it was noticed that in case of sand filling in foundation and on road surface with watering and ramming including cost, conveyance and royalty were provided in higher rate than admissible rate.

Analysis of rate for sand filling as per audit is calculated below-

Taking output=100 Cum

Man & Woman mulia 12.36 @150.00 =1854.00

Contractor Profit 7.5%	=139.05
Departmental profit 7.5%	=139.05

Rate for 100 cum	2132.10
(a) Rate for 1 cum	21.32
(b) Cost of sand for 1 cum	41.00
(c) Carriage for 5 kms lead	136.00
(d) Royalty	27.44

a+b+c+d	225.76
Labour cess @ 1%	2.25

	228.01 say 228.00/ cum

The admissible cost of sand filling with all aspect is Rs228.00 per cum. whereas Rs.258.16 has been allowed in case records for unit cost of sand filling. Hence excess rate per Cum was allowed as 258.16-228.00= Rs.30.16. By allowing the excess rate an amount of Rs.4440.00 has been paid in excess as per details given below, which need to be recovered.

Sl.No.	Particulars of work	Excess rate Allowed	No of Unit	Total excess Payment	Name of the JE	Reference to vr.no-/date of rec
1	Name of the work-Construction of cc road new Matha sahi Kalu pati house to Exchange, ward no-5, Scheme-RDG, CR no-53/14-15, Vr. No-424/6.12.14,E.cost-50100.00, MB-126, Pg-173-179, Name of the Executant-Smruti Ranjan Tripathy	30.16	11.24	339.00	S.N.Mandal	429/16.10.15
2	Name of the work-Construction of cc road and guard wall from Patra sahi bridge to Bhoi sahi, ward no-9, Scheme- Maintenance of R & B, CR no-30/14-15, Vr. No-317/14.10.14,E.cost-100000.00, MB-140, Pg-153-177, Name of the Executant-Biswajit Kanungo	30.16	11.25	339.00	Trilochan Behera	430/16.10.15
3	Name of the work-Construction of cc road from Purna Ch Mallick house to Narendra Mallick house, ward no-7, Scheme- MVT, CR no-10/14-15, Vr. No-114/4.7.14,E.cost-150000.00, MB-130, Pg-52-64, Name of the Executant-Biswajit Kanungo	30.16	34.82	1050.00	Trilochan Behera	430/16.10.15

4	Name of the work-Construction of cc road from Devimandap sahi to Purneswari temple, ward no-4, Scheme- MVT, CR no-65/14-15, Vr. No-546/9.1.15,E.cost-49500.00, MB-146, Pg-27-35, Name of the Executant-Biswajit Kanungo	30.16	12.33	372.00	S.N.Mandal	430/16.	10.15
5	Name of the work-Construction of cc road from Prahallad sethy house to Barik sahi, ward no-2, Scheme- MVT, CR no-06/14-15, Vr. No-46/3.5.14,E.cost-150000.00, MB-144, Pg-156-165, Name of the Executant-Bhagabat Nayak	30.16	31.47	949.00	S.N.Mandal	431/16.	1015
6	Name of the work-Construction of Community Centre Near Patitapaban Patna club, ward no-6, Scheme- MP LAD, CR no-01/14-15, Vr. No-14/22.4.14,E.cost-100000.00, MB-138, Pg-58-76, Name of the Executant-Srikant saho	30.16	3.35	101.00	Trilochan Behera	432/16.	10.15
7	Name of the work-Construction of Community Centre Near Kedarei thakurani, Guhalapada, ward no-11, Scheme- MP LAD, CR no-13/14-15, Vr. No-147/18.7.14,E.cost-100000.00, MB-105, Pg-166-197, Name of the Executant-Purna Chandra Panda	30.16	7.59	229.00	Trilochan Behera	433/16.	10.15
8	Name of the work-Construction of Community Centre Near Prahara sah Mahadev, ward no-3, Scheme- MP LAD, CR no-57/14-15, Vr. No-490/22.12.14,E.cost-100000.00, MB-134, Pg-153-168, Name of the Executant-Ananta Basudev Mishra	30.16	8.87	268.00	S.N.Mandal	434/16.	10.15
9	Name of the work-Construction of Community Centre Near Devi Mandap, ward no-4, Scheme- MP LAD, CR no-56/14-15, Vr. No-427/9.12.14,E.cost-100000.00, MB-126, Pg-186-194, Name of the Executant-Pravakar Dash	30.16	14.49	437.00	S.N.Mandal	435/16.	10.15
10	Name of the work-Construction of LS masonry Guard wall and cc road from the house of hrudananda sethy, ward no-9, Scheme- MVT, CR no-15/14-15, Vr.	30.16	11.82	356.00	Trilochan Behera	430/16.	10.15

No-205/14.8.14,E.cost-100000.00, MB-112, Pg-108-130, Name of the Executant-Biswajit Kanungo					
TOTAL			4440.00	Total	recovery

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants. However, as per the assurance of the local authority at the time of exit conference, the recovery of Rs 4440.00 has been effected as detail furnished in the above table and the same has been credited to Cash Book page no-94/dated 16.10.15..Hence the Para is dropped.

15.2 - Para 15.2. Excess payment on works by allowing excess unit rate of G S B mixing of sand and moorum. POM pg-33

On scrutiny of the following work case records with reference to estimate and connected MBs, it was noticed that in case of spl cc road, construction of sub base of G.S.B. mixing of sand and moorum compacted with PRR of cc road was allowed in higher rate than the admissible rate..

Analysis of rate for sub base of G.S.B mixing of sand and moorum compacted with PRR is given below-

Taking output =2.83cum

Labour

Man & Woman mulia 2.50@ 150 375.00

Hire & running charges of PRR for 425 cum

With PRR per day(8 hrs) 2.83 x 8 x 339/425 18.06

393.06

Contractor profit 7.5% 29.48

Departmental Profit 7.5% 29.48

Rate for 2.8. cum 452.02

Rate for 1 cum 159.72 ----- (i)

Material

Moorum 75% x 2.83=2.12 cum @ 44.00 93.28

Sand 25% x 2.83 =0.71 cum @ 41.00 29.11

Moorum + Sand for 2.83 cum 122.39

Moorum + sand for 1 cum 43.25 -----(ii)

Labour for add mixing 0.25 x 150 37.50

Contractor & departmental profit

15 % of (43.25 + 37.50) 12.11

49.61.....(iii)

Total (i)+ (ii) + (iii) =159.72+43.25+49.61 = 252.58.....(a)

Lead & Royalty of material

Moorum 75%= 0.75 cum

For 1st 5 kms Rs136.00 + 45Kms x8= 496.00 + royalty 27.44=523.44

For 0.75 cum =0.75 x 523.44 = 392.58.....(b)

Sand 25%= 0.25 cum

For 5 kms lead 136 + Royalty 27.44 =163.44

For 0.25 cum= 0.25 x 163.44 =40.86.....(c)

Add a+b+c =252.58+392.58+40.86 = 686.02

Add labour cess 1 % 6.86

Rate for 1 cum add mixture 692.88

The admissible cost of G.S.B mixture is Rs692.88 per cum. whereas Rs.722.72 has been allowed in case records for unit cost . Hence excess rate per Cum was allowed as 722.72-692.88= Rs.29.84. By allowing the excess rate, an amount of Rs.5986.00 has been paid in excess as per details given below, which need to be recovered. This may be complied with audit.

Sl.No.	Particulars of work	Excess rate Allowed	No of Unit	Total excess Payment	Name of the JE	Voucher no- recovery
1	Name of the work-Construction of spl cc road from Nua Matha sahi telephone exchange to Prasant saho House, ward no-5, Scheme- spl cc road, CR no-20/14-15, Vr. No-262/22.9.14,E.cost-200000.00, MB-143, Pg-106-113, Name of the Executant-Santilata saho	29.84	17.35	518.00	S N Mandal	436/16.10.1
2	Name of the work-Construction of spl cc road from Gada andhia Village to Gada Andhia minor, ward no-8, Scheme- spl cc road, CR no-8/14-15, Vr. No-48/ 3.5.14 ,E.cost-200000.00, MB-138, Pg-82 - 94, Name of the Executant-Khitish P Mohanty	29.84	23.69	707.00	Trilochan Behera	437/16.10.1
3	Name of the work-Construction of spl cc road at Purneswari sahi infront of RCMS, ward no-4, Scheme- spl cc road, CR no-19/14-15, Vr. No-255/ 9.9.14 ,E.cost-250000.00, MB-136, Pg-129-142, Name of the Executant-Aparti sethy	29.84	26.96	804.00	Trilochan Behera	438/16.10.1

4	Name of the work-Construction of spl cc road from Balanga road to Nimapara college, ward no-11, Scheme- spl cc road, CR no-7/14-15, Vr. No-47/ 3.5.14 ,E.cost-400000.00, MB-138, Pg-95-108, Name of the Executant-Sudhir Bhoi	29.84	61.1	1823.00	Trilochan Behera	439	16.10.15
5	Name of the work-Construction of spl cc road from NBC to shivasakti colony, ward no-9, Scheme- spl cc road, CR no-52/14-15, Vr. No-410/24.11.14 ,E.cost-200000.00, MB-146, Pg-18-26, Name of the Executant-Jyoshnamayee Baral	29.84	21.95	655.00	S N Mandal	440	16.10.15
6	Name of the work-Construction of spl cc road in front of Dipirenta Maa Mangala temple, ward no-8, Scheme- spl cc road, CR no-22/14-15, Vr. No-264/22.9.14 ,E.cost-200000.00, MB-143, Pg-119-127, Name of the Executant-Pravat Kumar Mohapatra	29.84	22.92	684.00	S N Mandal	441	16.10.15
7	Name of the work-Construction of spl cc road at Nimapara Hospital, ward no-4, Scheme- spl cc road, CR no-18/14-15, Vr. No-254/9.9.14 ,E.cost-250000.00, MB-143, Pg-95-105, Name of the Executant-Aparti sethy	29.84	26.63	795.00	S N Mandal	438	16.10.15
TOTAL				5986.00			Total recover

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants. But at the time of Exit conference the local authority was assured for recovery from the executant, Accordingly, the recovery of Rs 5986.00 has been effected and furnished the voucher no and date of recovery as mentioned in the above table which has been credited to Cash Book page no-94/dated 16.10.15. Hence, the para is dropped.

15.3 - Para 15.3. Excess payment on works by allowing excess unit rate of cement. POM pg-37

On scrutiny of the following work case records with reference to estimate, material statements and connected MBs, it was noticed that excess cement rates per quintal has been allowed in estimate than the rate mentioned in attached cement vouchers in case records. During the execution of c.c.(1:4:8) and c.c. (1:2:4), the cost of cement per quintal was allowed to 698.50 where as the vouchers attached with case records are in lower rates. It is clear that the executants have purchased the cement in lower rate than the rate allowed in estimate. As the contractor profit of 7.5% was already added in the estimate, extra benefits to the contractors lead to losses to the NAC. The details of the excess payment have been furnished below.

Sl No.	Particulars of work	Rate allowed / quintal	Purchase rate/ quintal	Excess rate allowed	Quantity in quintal	Excess Amount Paid	Name of the JE	Voucher no-/date recovery
1	Name of the work-Construction of cc road at amunia patna from Damodar rout res to river embankment, ward no-05, Scheme- 13th FC, CR no-46/14-15, Vr. No-404/24.11.14,E.cost-99400.00, MB-143, Pg-188-196, Name of the Executant-Laxmidhar Sethy	698.5	660	38.5	52.5	2021.00	S N Mandal	442/16.1
2	Name of the work-Construction of cc road from Laxmidhar khuntia Res towards Niranjana Khuntia Res, ward no-10, Scheme- 13th FC, CR no-60/14-15, Vr. No-507/29.12.14,E.cost-200000.00, MB-119, Pg-139-151, Name of the Executant-Jyoti Ranjan Mohanty	698.5	660	38.5	102	3927.00	Trilochan Behera	443/16.1
3	Name of the work-Construction of cc at Maharana sahi from Gouranga Maharana res to concrete road. ward no-07, Scheme- 13th FC, CR no-63/14-15, Vr. No-513/30.12.14,E.cost-75700.00, MB-119, Pg-126-138, Name of the Executant-Upendra Bhoi	698.5	660	38.5	38	1463.00	Trilochan Behera	444/16.1
4	Name of the work-Construction of cc road from Pravakar das Res to Prakash Nayak res. ward no-04, Scheme- 13th FC, CR no-59/14-15, Vr. No-506/29.12.14,E.cost-99600.00, MB-119, Pg-152-164, Name of the Executant- Jyoti Ranjan Mohanty	698.5	660	38.5	50.5	1944.00	Trilochan Behera	443/16.1
5	Name of the work-Construction of cc road from Hata sahi Debendra Patra res to Gangadhar Pattnaik res. ward no-03, Scheme- 13th FC, CR no-50/14-15, Vr. No-408/24.11.14,E.cost-85000.00, MB-146, Pg-9-17, Name of the Executant- Akshaya Kumar Behera	698.5	660	38.5	42.5	1636.00	S N Mandal	445/16.1

6	Name of the work-Imp of cc road at New Mathasahi from Basudev sahu Res to Pratap Mallick res. ward no-05, Scheme- 13th FC, CR no-48/14-15, Vr. No-406/24.11.14,E.cost-98000.00, MB-143, Pg-183-187, Name of the Executant- Jyoti Ranjan Mohanty	698.5	660	38.5	23.5	905.00	S N Mandal	443/16.1
7	Name of the work-Imp of cc road from Sarat prava Das res to Bishnu Das res. ward no-11, Scheme- 13th FC, CR no-45/14-15, Vr. No-403/24.11.14,E.cost-85000.00, MB-143, Pg-165-174, Name of the Executant- Purna Chandra Ojha	698.5	660	38.5	45	1732.00	S N Mandal	446/16.1
8	Name of the work-Imp of cc road at Amalapada back side of Narayan Mishra res. ward no-6, Scheme- 13th FC, CR no-23/14-15, Vr. No-265/22.9.14,E.cost-99100.00, MB-143, Pg-114-119, Name of the Executant- Akshaya kumar Behera	698.5	660	38.5	59.5	2290.00	S N Mandal	445/16.1
9	Name of the work-Imp of cc road at Patapur Kiakanta road. ward no-1, Scheme- 13th FC, CR no-49/14-15, Vr. No-407/24.11.14,E.cost-99100.00, MB-146, Pg-1-8, Name of the Executant- Jyoti Ranjan Mohanty	698.5	660	38.5	51	1963.00	S N Mandal	443/16.1
10	Name of the work-Construction cc road from Nayak sahi Mangala Temple to Pada Nayak res ward no-4, Scheme- 13th FC, CR no-47/14-15, Vr. No-405/24.11.14,E.cost-85000.00, MB-143, Pg-174-183, Name of the Executant- Akshaya Kumar Behera	698.5	660	38.5	42.5	1636.00	S N Mandal	445/16.1
TOTAL						19517.00		Total rec

By allowing excess rate of cement, a sum of Rs.19517.00 has been paid towards excess payment and needs recovery from the executants.

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants. Hence Rs.19517.00 is suggested for recovery from the above mentioned executants

At the time of Exit conference , the local authority assured for recovery of the above objected amount. Accordingly, recovered for Rs 19517.00 from different executant as detail mentioned in the table and produce the voucher copy for reference, which has been verified w.r.t. Cash Book page no-94/dated 16.10.15. .Hence the para is dropped.

15.4 - Para 15.4. Construction of CC drain near club house in ward no.11. POM pg-41

Name of the work: Construction of CC drain near club house in ward no.11.

Scheme-13th FC

CR no.61/14-15, voucher No-508/29.12.14

Estimated cost-Rs.199700.00, MB no-148, Page no-8 to 15

Executants- Jyoshnamayee Baral, JE-S.N.Mandal

Date of commencement-12.07.14 Date of Completion-10.09.14

On scrutiny of the above case record with reference to estimate and connected M.B. and photograph attached, it was found that drain was constructed on the side of the concrete road. On checking the following inadmissible payments were made to the executants.

i) Item No-2, Earthwork excavation in foundation in hard soil

As per Audit-

Man and woman mulia 43nos @150 = 6450.00

Contractor profit 7.5% 483.75

Departmental profit 7.5% 483.75

7417.50 per 100cum

74.18 per 1 cum

Labour cess @ 1% 0.74

Rs.74.92/ cum

As per estimate and work bill unit rate for earthwork was Rs.82.50 /cum.

Excess amount given Rs82.50-Rs.74.92= Rs.7.58/ cum

Excess amount for 34.95cum=7.58 x 34.95=Rs 264.92 needs to be recovered.

ii) Rigid and smooth centring and shuttering :

As per MB,

Centring has been given in 4 sides, 2 x2x118m x 0.45m = 212.40 Sqm

As per actual, as the cc road is on one side of the drain, centring was required for 3 sides only. Hence as per audit 3x118mx0.45 m= 159.30 Sqm.

Hence excess quantity is 212.40-159.30=53.10 Sqm

Excess amount paid @ 83.60 per Sqm=53.10 x 83.60= Rs.4439.16 needs to be recovered from the executants.

iii) Filling sand in foundation:

As per case record , sand has been filled in both sides of the drain wall like 2 x 118m x 0.05m x 0.45 m=5.31 cum

But as per actual sand filling is not required on the side of the cc road. As revealed from photograph, only one side of the road was filled with sand .

1 x 118m x0.05mx0.45m= 2.65 cum

Excess quantity of sand filling was 5.31-2.65=2.66

Excess amount paid @ Rs.186.60= Rs.496.35 needs to be recovered.

In total 264.92 + 4439.16 + 496.35= Rs.5200.43= Rs.5200 needs recovery.

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants..At the time of Exit conference , the local authority assured for recovery of the above objected amount.Accordingly, recovered of Rs 5200.00 from Smt. Joyshna mayee Baral, executant and produce the voucher copy for reference,which has been verified and credited to Cash Book page no-94/dated 16.10.15..Hence the para is dropped.

15.5 - Para 15.5 Construction of cc road A From Balanga road to Sarat Parida Res B From Laxman Behera Res toNuharkiri Primary school in ward no.10 POM pg-43

Name of the work: Construction of cc road (A) From Balanga road to Sarat Parida Res (B) From Laxman Behera Res toNuharkiri Primary school in ward no.10

Scheme-13th FC & Maintenance of Road & Bridges.

CR no.55/14-15, voucher No- 565/06.02.15

Estimated cost-Rs.999500.00, MB no-148, Page no-100 to 114

Executants- Arun Kumar Nayak, JE-S.N.Mandal

Date of measurement-22.01.15

On scrutiny of the above case record with reference to estimate and connected M.B. and photograph attached in case record, it was found that berm filling has been provided in road sides but as revealed from the photograph no berm filling was done by the executants.

As per MB no-148 vide page no-108 , 17.59 cum of morum was used for laying and spreading in both sides of the road . The total cost for berm filling @ Rs.834.00/ cum is Rs14670.00 has been paid to the executants through vr. No-565/6.2.15. At the same time, as revealed from photograph attached with the case record, no berm filling was done. The payment of Rs.14670.00 towards berm filling is suspicious in nature and inadmissible to audit. As the payment made without completion of work, hence Rs.14670.00 is suggested for recovery from the executants.

In response to the POM, the local authority replied that the photographs attached in case record are the photos at the time of R/A bill. The final completion photographs are not submitted at the time of final bill. At the time of Exit conference, the local authority produce the completion photograph for verification which prove the availability of berm filling in the road side, Hence, the para is dropped.

15.6 - Para 15.6 Construction of Gali road infront of Gada andhia Primary school in ward no.8 POM pg-44

Name of the work: Construction of Gali road infront of Gada andhia Primary school in ward no.8

Scheme-13th FC

CR no.71/14-15, voucher No-570/9.2.15

Estimated cost-Rs.99600.00, MB no-148, Page no-66-73

Executants- Jyoti Ranjan Mohanty, JE-S.N.Mandal

Date of commencement-23.07.14 Date of Completion-16.12.14

On scrutiny of the above case record with reference to estimate and connected M.B. and photograph attached with case record , It is seen that Rs.2068.32 was paid towards providing,laying and spreading of moorum on berm with watering and consolidation with HRR including cost, conveyance and royalty of all materials.

As per MB-148 vide page no-70, berm filling has been done with following measurement

LHS= 16m x0.30 m x0.20 m=0.96 cum

RHS=15m x0.30m x0.25m=1.12 cum

5m x0.40 m x0.20m=0.40 cum

Total=2.48 cum @ Rs. 834.00/cum= Rs.2068.32

= Rs,2068.00

But as revealed from the attached photograph with case records, it was concluded that there is no sign of berm filling at the work side. Hence the above payment is suspicious in nature and inadmissible to audit. As the payment has been made without the execution of berm filling, the amount paid towards it of Rs.2068.00 is suggested for recovery from the executants.

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants.

At the time of Exit conference, the local authority assured for recovery from the executant.Accordingly, recovered Rs 2068.00 vide voucher no -443/16.10.15 from Sri Jyotiranjana Mohanty executant and credited to Cash Book page no-94/dated 16.10.15. which is verified. Hence the para is dropped.

15.7 - Para 15.7. Construction of cc road from Nayak sahi Mangala temple towards Pada Nayak Residence. POM pg-45

Name of the work: Construction of cc road from Nayak sahi Mangala temple towards Pada Nayak Residence.

Scheme-13th FC (R & B)

CR no.47/14-15, voucher No-405/24.11.14

Estimated cost-Rs.85000.00, MB no-143, Page no-174-183

Executants- Akshaya Kumar Behera, JE-S.N.Mandal

Date of commencement-20.09.14 Date of Completion-6.10.14

On scrutiny of the above case record with reference to estimate and connected M.B. and photograph attached with case record , It is seen that Rs.3644.58 was paid towards providing,laying and spreading of moorum on berm with watering and consolidation with HRR including cost, conveyance and royalty of all materials.

As per MB-143 vide page no-178, berm filling has been done with following measurement

Berm=2x 26m x0.30m x0.28m=4.37 cum

The cost of berm filling @Rs.834.00= Rs.3644.58

= Rs.3644.00

But as revealed from the attached photograph with case records, it was concluded that there is no sign of berm filling at the work side. Hence the above payment is suspicious in nature and inadmissible to audit. As the payment has been made without the execution of berm filling, the amount paid towards it of Rs.3644.00 is suggested for recovery from the executants.

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants. At the time of Exit conference the local authority has assured for recovery of the objected amount .Accordingly the recovery of Rs 3644.00 has been effected from sri Akshaya Kumar Behera,executant vide voucher no-445/16.10.15 and verified the credited to Cash Book page no-94/dated 16.10.15. Hence, the para is dropped.

15.8 - Para 15.8. Construction of cc road from the house of Purna Chandra Mallik to the house of Narendra Mallik, Ward no-7 POM pg-46

Name of the Work: Construction of cc road from the house of Purna Chandra Mallik to the house of Narendra Mallik, Ward no-7

Scheme-Motor Vehicle Tax

CR no.10/14-15, voucher No-114/4.7.14

Estimated cost-Rs.150000.00, MB no-130, Page no-52-64

Executants- Biswajit kanungo, JE-Trlochan Behera

Date of commencement-21.11.13 Date of Completion-20.12.13

On scrutiny of the above case record with reference to estimate and connected M.B. and photograph attached with case record , the following inadmissible payments are observed.

a) Earthwork in hard soil within 5 kms mechanical means for filling both sides of the road was shown in the MB-130 vide page no-57. But it was revealed from photograph attached to the record that no earth was filled in berms.

As per MB,

$$2x (44.4) x ((0.90+0.30)/2) x ((0.45+0.30)/2)=19.98 \text{ cum}$$

$$\text{Deduct for void @16.5\%} = 3.30 \text{ cum} = 16.68 \text{ cum}$$

Cost of earth filling @126.31 was Rs.2106.8 , say Rs.2107.00

As revealed from photograph, the cost paid towards earth filling is fictitious and needs recovery.

b) At page 56 of the MB, 10 nos of expansion joints @ 5mts interval were provided in cc(1:2:4) but quantity of expansion gaps for a width of $(3/4)^m=0.075/4 \text{ m}=0.018\text{m}$ were not deducted from cement concrete.

Volume of expansion joint is

$$10x 3.61\text{m}x(0.095+0.075+0.055)/3\text{m}x0.018\text{m} = 0.048 \text{ cum}$$

Cost of cc (1:2:4) of 0.048 cum @ 4284.15= Rs.205.63

$$= \text{Rs.206.00}$$

Due to non deduction of expansion gap from cc(1:2:4) ,Rs.206.00 was paid in excess and needs recovery.

In total Rs.2107.00 + Rs.206.00= Rs.2313.00 is suggested for recovery from the executants.

In response to the POM, the local authority replied that the above excess payment will be recovered from the concerned executants. At the time of Exit conference the local authority has assured for recovery of the objected amount .Accordingly the recovery of Rs 2313.00 has been effected from sri Akshya Kumar Behera,executant vide voucher no-430/16.10.15 and verified. Hence, the para is dropped.

15.9 - Para 15.9. Non provision of expansion joint.(POM pg-48)

Non provision of expansion joint.

The model estimate of cc road prescribes expansion joint at every 5 mts interval on a 3 mtr wide road. The estimate should have provision for salitex board to keep apart the concrete at joints. The expansion joints prevent the longitudinal cracks due to the expansion of cement concrete in summer.

On scrutiny the work case records of cc road, it was seen that expansion joints were not provided in 22 cases as detailed below out of 30 cases. The life span of cc road is 10 years. Due to non provision of expansion joints at prescribed interval there may be longitudinal cracks across the road which leads to reduce the durability of the road. The construction of below mentioned 22 cc roads with money value of Rs.1846461.00 are doubtful for existence in coming years. Hence the local authority and the technical persons of the NAC are suggested to look after the matter carefully and incorporate the provision of expansion joint in estimate of cc road in future.

SI No.	Name of the Work	Vr. No/Date	Estimated cost	Net Bill
1	Const of cc road & Guard wall from Patra Sahi Bridge to Benusagar Bhoi sahi, Ward no-9	317/14.10.14	100000	85163
2	Const of cc road from Gada andhia UP school towards canal in ward no-8	573/09.02.15	154000	110636
3	Const of cc road from Kalia Majhi house to Akshaya Patra Res	263/22.09.14	98700	70531
4	Const of cc road from Kailash sahuo Res to Benajori Pond, ward no-3	340/27.10.14	99700	71612
5	Const of cc road from Nayak sahi Mangala temple to Pada Nayak Res.ward no-4	405/24.11.14	85000	61020
6	Const of cc road from Laxman Behera res to Nuharkiri Pry School, ward no-10	565/06.02.15	999500	223656
7	Const of cc road at New colony attached to Pipili Konark road from Biswal shop to Kulu mohanty res, ward-8	569/09.02.15	116000	83997
8	Const of cc road at Amuniapatna from Damodar Sahoo Res to river Embankment, ward no-05	404/24.11.14	99400	71359
9	Const of cc road at Maharana sahi from Gauranga Maharana Res in ward-7	513/30.12.14	75700	54202
10	Const of cc road from Laxmidhar khuntia res to Niranjana Khuntia res in ward-10	507/29.12.14	200000	142468
11	Const of cc road from Pravakar Das res to Prakash Nayak Res in ward-4	506/29.12.14	99600	70422
12	Const of cc road from Kailash sahuo res to Benudhar Das res.	339/27.10.14	99600	71536
13	CC road from Hata sahi Debendra Patra res to Gangadhar Pattnaik res in ward-3	408/24.11.14	85000	61045
14	Imp of road at new Matha sahi from Basudev Sahoo Res to Pratap Mallik Res	406/24.11.14	98200	71211
15	Const of cc road from Sarat Prava Das res to Bishnu Das Res	403/24.11.13	85000	61034
16	CC road at Amalapada backside of Narayan Mishra Res in ward no-6	265/22.9.14	99100	71865

17	Const of cc road from amuniapatana Pramod Sahoo res to River embankment in ward 5	572/09.02.15	85000	61008
18	Const of cc road from Bada Nuharkiri canal Bridge to Basu Pradhan Res	505/29.12.14	85000	72172
19	Const of cc road near venkateswar school, ward-6	571/09.02.15	95000	80539
20	Const of cc road at Maharana sahi in ward-7	318/14.10.14	172000	128645
21	Renovation of cc from Suresh ch sahuo Res to Sudarsan Lenka res in ward no-6	512/30.12.14	85000	61313
22	Const of cc road from Rasabadi Matha to Rasabadi road in ward-7	338/27.10.14	85000	61027
TOTAL			3201500	1846461

In response to the POM, the local authority replied that the same will be not repeated in future and noted for future guidance. Hence the above amount of Rs.1846461.00 is kept under objection till the projects be investigated by higher authority and fact reported to audit.

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 -
No trading accounts such as ' Town bus service' or 'Management of petrol pump' etc are operated by NIMAPARA NAC .

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 - Para 17.1 Audit on Schemes.						
On scrutiny the Grant register, Accountant cash book , work register, Annual action plan for the year 2014-15, it was revealed that out of total funds available to a sum of Rs.39740526.00 towards grants of different schemes, only a sum of Rs.6943126.00 has been utilized for implementation of different schemes. The overall percentage is only 17.47 which is very miserable and shows the non performance of the NAC. Achievements in case of Solid waste Management(74.24%), Maintenance of Non-Residential buildings (59.58%) and Construction of C.C. roads (57.68%) are satisfactory up to a level . The details of Financial Achievements are stated below:-						
	Financial Achivement					
Name of the Scheme	O.B.	Received	Total	Expenditure	Balance	Percentage
Road Maintenance	1170993	0	1170993	0	1170993	0.00
Road Developement	-1724439	3882000	2157561	196458	1961103	9.11
Maintenance of NRB	1204985	400000	1604985	956254	648731	59.58
MLA LAD	109388	0	109388	0	109388	0.00
MP LAD	1281599	0	1281599	115801	1165798	9.04

Solid waste Management	-367733	489083	121350	90088	31262	74.24
SJSRY	1402651	395750	1798401	463071	1335330	25.75
12th & 13th FC	5867619	3878000	9745619	1662236	8083383	17.06
Construction of CC road (spl)	2773674	0	2773674	1599880	1173794	57.68
Construction of Sulabha sauchalay	247000	692550	939550	0	939550	0.00
Protection & Conservation of water bodies	-59658	1500000	1440342	0	1440342	0.00
Protection of Govt land boundary wall	1102271	0	1102271	0	1102271	0.00
Motor Vehicle Tax	1009114	1175000	2184114	317187	1866927	14.52
Devolution fund	4123013	3173000	7296013	1542151	5753862	21.14
Maintenance of road & bridges	1820804	3000000	4820804	0	4820804	0.00
Dev of park, grenery & aforestation	256000	0	256000	0	256000	0.00
FDR	937862	0	937862	0	937862	0.00
TOTAL	21155143	18585383	39740526	6943126	32797400	17.47

SJSRY Scheme: As most of the grants were released at the fag end of the year to NAC account and time taking tender process for execution of work, the percentage of achievement was minimum for the year 2014-15. Hence the local authority is suggested to complete the projects of preceding years on priority basis to minimize the back log. Again letter should be issued to the Govt. regarding late release of funds.

During the year 2014-15 a sum of Rs.395750.00 was received as grants towards subsidy of Loans to different SHGs and for Step up Training Programme where as Rs.463071.00 has been utilised for the same. No new SHGs are formed during the year 2014-15.

The details of the Receipt & Expenditure of the SJSRY schemes are as follows:

Receipt:

Subsidy of Loans- Rs.35000.00
 Step up Training Programme- Rs.360750.00
 Total- Rs. 395750.00

Expenditure:

Subsidy of Loans- Rs.102321.00
 Step up Training Programme- Rs.360750.00
 Total- Rs. 463071.00

MP LAD:

No grants has been received during the year 2014-15 .

PARA: 18 MISCELLANEOUS

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - 19.1. Loan Position

As per Rule 149 of Odisha Municipal Rules,1953 a loan register is to be maintained.The loan amount shall not be appropriated even temporarily to any object other than that for which the same has been received.

On scrutiny the Loan register of Nimapara NAC, it was seen that the loan register has not been maintained properly and incomplete.Computation of Principal,both normal and penal interest and repayment have not been maintained in the loan register. No repayment of loan has been done during the year 2014-15.The Loan position has been worked out on basis of previous audit Report.

The Loan position are as follows:

LOAN POSITION OF NIMAPARA NAC FOR THE YEAR 2014-15

Sl No.	Particulars	OB as on 1.4.14			Rate of Int	Interest Due	Loan Repaid	C	
		Principa	Interest	Total					Total
1	Const of Market Complex	45000		43515	88515	9.75%	4388	92903	0
2	Seed capital margin money	21000		19465	40465	13	2730	43195	0
3	Margin Money for Bus	45000		98089	143089	14.5	6525	149614	0
4	Pisciculture Loan	52000		91071	143071	9.75	5070	148141	0
5	Kalyan Mandap	200000		259562	459562	9.75	19500	479062	0
6	Kalyan Mandap	85000		189337	274337	14.5	12325	286662	0
7	NSDP	180000		384852	564852	13	23400	588252	0
8	NSDP	1149750		598769	1748519	13	149468	1897987	0
	TOTAL	1777750		1684660	3462410		223406	3685816	0

The E.O. of the NAC is suggested to clear the loan by repaying the loan amount on installment basis and compliance reported to audit.At the time of exit conference no reply has been furnished. Hence, the objection is holds good.

19.2 - Para 19.2. Remittance of Government dues like VAT, Royalty, CESS etc.

The position of government dues like Royalty, VAT, Labour Cess and Income Tax as on 31.03.2015 as worked out with reference to previous audit report and current year available records is furnished below.

Particulars	O.B.as on 01.04.2014	Amount collected during the year	TOTAL	Amount deposited during the year	C.B.as on 31.03.2015
Income Tax	49861.00	179024.00	228885.00	228885.00	0.00
VAT	0.00	354298.00	354298.00	354298.00	0.00
Royalty	36254.00	334701.00	370955.00	370955.00	0.00
Cess	14274.00	89257.00	103531.00	103531.00	0.00
TOTAL	100389.00	957280.00	1057669.00	1057669.00	0.00

19.3 - Para 19.3. Position of CPF

As per Rule 445 of O.M. Rules, 1953 the amount deducted from the pay bills as PF deduction and the contribution paid by Council shall be deposited in Govt treasury and a separate cash book shall be maintained On scrutiny the pay acquittance and other related files it was revealed that the CPF amount is kept in Post office instead of Govt treasury.No cash book was maintained for CPF account. The details of CPF position is furnished below.

Particulars	Position of CPF
O.B.	150589.00
Amount deducted during 2014-15	26000.00
Total	176589.00
Amount Deposited during 2014-15	79662.00
Balance to be deposited	96927.00

It is suggested to deposit the balance CPF amount of Rs 96927.00 and compliance reported to audit.

19.4 - Para 19.4. Position of SD/EMD

The position of Security Deposit and Earnest Money Deposit is furnished below.

Particulars	Position of SD	Position of EMD
O.B. As on 01.04.14	2003071.00	194000.00
Amount Received during the year	436388.00	207000.00
Total	2439459.00	401000.00
Amount Refunded during the year	820963.00	209000.00
C.B. As on 31.03.15	1618496.00	192000.00

PARA: 20 RESULT OF AUDIT
Result Of Audit

SI No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	13.1	1688919.00	1688919.00	1688919.00	0.00	0.00	
2	13.4	310840.00	310840.00	310840.00	0.00	0.00	
3	14.2	0.00	972770.00	0.00	0.00	0.00	
4	14.3	0.00	432340.00	0.00	0.00	0.00	
5	15.9	0.00	1846461.00	0.00	0.00	0.00	
Total		1999759.00	5251330.00	1999759.00	0.00	0.00	

Audit Certificate

Certified that the accounts of Nimapara NAC for the financial year 2014-2015 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .

Spot Recovery

SI No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	15.3	443,444,445	2015-10-16	19517	From executants
2	15.2	443, 444	2015-10-16	5986	From executants
3	11.3	60	2015-10-03	60	Sipra Rani sahoo
4	7.V	Vr.No.177 (Recovered from SD)	2015-06-29	6633	Niranjan Nayak, contractor
5	7.V	chq.No.82563	2015-06-11	25000	Niranjan Nayak, contractor
6	14.1 (POM pg-16 to 17)	9232	2015-06-12	64	Sujata Mohapatra
7	14.1 (POM pg-16 to 17)	9234	2015-06-12	344	Girish ch Swain
8	14.1 (POM pg-16 to 17)	9233	2015-06-12	70	Raj Kishore Pradhan
9	11.2 (POM pg-17)	9229	2015-06-11	300	Siprarani Sahoo
10	11.1 (POM pg-15 to 16)	9230	2015-06-11	430	Bijay Ku Patra
11	11.1 (POM pg-15 to 16)	9228	2015-06-11	63	Rakesh Kumar Rout
12	11.1 (POM pg-05 to 06)	9231	2015-06-12	110	Sujata Mohapatra
13	15.4	Recovered from SD	2015-10-16	5200	Jyotsnamayee Baral
14	15.6	443	2015-10-16	2068	Jyotirajan Mohanty
15	15.7	445	2015-10-16	3644	Akshaya Ku Behera
16	15.8	430	2015-10-16	2313	Akshaya Ku Behera
Total				71802	